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ALBERTA ROYALTY REVIEW PANEL

Before Board Panel:

- Bill Hunter - Board Chairman
- Judith Dwarkin - Board Member
- Andre Plourde - Board Member
- Evan Chrapko - Board Member
- Ken McKenzie - Board Member
- Sam Spanglet - Board Member

HELD AT:

Medicine Hat College
Medicine Hat, Alberta
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Volume XIV

APPEARANCES

1
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3
4 Donald Fisher) Cerpro Energy Services
5
6 Duane Pendergast) Canadian Nuclear
7 Cosmos Voutsinos) Society - Alberta
8 Laurence Hoye)
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10 Lynn Zeidler) Horizon Construction
11) Management Ltd.
12
13 Glenn Koester) Wheatland County
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15
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	TABLE OF CONTENTS	
		Page No.
1		
2		
3	Opening Comments	4
4		
5	Presentation by Baytex Energy Trust	6
6	Questions by Board	15
7		
8	Presentation by Cerpro Energy Services	37
9	Questions by Board	42
10		
11	Presentation by Canadian Nuclear Society - Alberta	55
12	Questions by Board	62
13		
14	Presentation by Horizon Construction Management Ltd.	74
15	Questions by Board	83
16		
17	Presentation by Wheatland County	93
18	Questions by the Board	100
19		
20		
21	Certificate of Transcript	110
22		
23		
24		
25		

1 --- Upon commencing at 10:55 a.m.

2

3 THE CHAIRPERSON: Good morning, ladies
4 and gentlemen. Welcome, everyone and on behalf of the
5 Royalty Review Panel thank you for your interest in
6 Alberta's royalties and tax regime. Your input is a very
7 important part of our work and we appreciate your time
8 and effort.

9 I'd like to introduce the panel for you.
10 This is Ken McKenzie; next is Sam Spanglet. I'm Bill
11 Hunter; Andre Plourde; Judith Dwarkin; and Evan Chrapko.

12 We have for your assistance in time
13 management a young man on my far right that's going to
14 help you with cue cards for time management purposes. He
15 looks mild but he can be very aggressive.

16 Individual presenters will have five (5)
17 minutes to make their presentation and then that will be
18 followed by the opportunity of the panel to ask
19 questions. Each organization has been allotted ten (10)
20 minutes and then, again, the panel would like to have the
21 opportunity to ask questions.

22 If you've brought a submission with you,
23 we have various secretariat people in the room, plus you
24 can drop it off at the reception desk or registration
25 desk outside. If you haven't brought a submission and

1 would like to make one, I must urge you to do so quickly.
2 You can go to our website albertaroyaltyreview.ca and the
3 closing day for public submissions is June 22nd.

4 A little bit from the safety perspective.
5 We have exit doors at the back of the room and another
6 set of doors to the right of the panel. In case of an
7 emergency, please familiarize yourself with the closest
8 exit and exit promptly.

9 While we're underway we'd appreciate if
10 you'd shut off your Blackberrys and your cell phones so
11 that we don't have any interventions on the opportunity
12 to make a presentation which I need to do.

13 These proceedings will be transcribed to
14 allow the panel to examine the contributions through the
15 question period and, as well, allow us to post this on
16 our website so that all Albertans can participate in the
17 exchange.

18 If there's any media here today, I'd be
19 happy to speak with you at the first available break. In
20 the interim, I ask that you please respect the space of
21 the presenters and the panel during the proceedings.

22 And again, on behalf of the panel and
23 Albertans, thank you for your time and your interest.

24 The first presentation this morning the
25 panel will hear from Mr. Marino from Baytex Energy Trust.

1 If you're here, sir?

2 MR. ANTHONY MARINO: Yes, I am. Thank
3 you and so it's a five (5) minute presentation?

4 THE CHAIRPERSON: Ten (10).

5 MR. ANTHONY MARINO: Oh, it's a ten (10)
6 minute presentation? Okay, great.

7 THE CHAIRPERSON: Your choice.

8

9 (BRIEF PAUSE)

10

11 PRESENTATION BY BAYTEX ENERGY TRUST:

12 MR. ANTHONY MARINO: Good morning. Thank
13 you for the opportunity to present. I am Tony Marino,
14 Chief Operating Officer of Baytex Energy Trust, a
15 Calgary-based oil and gas company.

16 I'm going to talk about a specific area
17 and a couple of specific types of production in that
18 area, the Peace River oil sands. There are a number of
19 operators in this area, as that map indicates, and I just
20 want to make clear that my remarks today represents the
21 views of Baytex and they aren't coordinated with those of
22 any other operator.

23 This area, as you're probably aware, is
24 located about 300 miles northwest of Edmonton. There are
25 a variety of bitumen-bearing horizons in this area. The

1 most predominant in -- in terms of current development is
2 the Blue Sky Sand.

3 This is an area with a very large
4 resource. We've listed here 50 billion barrels
5 originally in place and in coming up with that number,
6 we've identified probably quite a conservative estimate
7 of the ultimately commercially developable area. To --
8 to truly take into account the entire resource in the
9 Peace River oil sands, I -- I think that the number would
10 be a very significant multiple of this 50 billion barrels
11 that is shown here.

12 To-date about 76 million barrels have been
13 recovered out of the area; it's a very small fraction
14 even of this relatively low number that we're listing
15 here for the original oil in place. There is a
16 significant, and as you'll see in a minute, growing
17 amount of production out of the region. It still amounts
18 to a -- quite a low recovery rate at present of the very
19 large resource and this is one (1) reason that we believe
20 that development in this area ought to continue to be
21 encouraged by the Province.

22 It is a high-cost area. It's high cost
23 because of the terrain in the area. It's high cost
24 because of the relative remoteness of this area from
25 services and from historical bitumen production.

1 In addition to those relatively high costs
2 compared to other areas, we do have low oil prices.
3 They're low because of the quality of the crude; it's
4 very dense crude. It has a high sulfur content. It also
5 faces significant transportation costs because the
6 producer infrastructure is not yet fully built out in the
7 area and also relatively high diluent supply costs.

8 As with the rest of the industry, I just
9 want to point out that it is subject to some of the high
10 cost inflation rates that have occurred and it's also
11 subject to the margin squeeze that's provided by the
12 higher Canadian dollar. With Canadian dollar denominated
13 costs and, ultimately, product prices that are driven by
14 the energy markets in the US and, therefore, essentially
15 correlated with the -- the US or based on the US dollar,
16 it has been a constraint on industry cash flows and rates
17 of return.

18 This specific area I think offers some
19 significant environmental advantages versus some of the
20 other oil sands development areas. It is a non-mining
21 project here. The depth of the Blue Sky Sand is about 6
22 to 700 metres. The processes applied are in situ both
23 cold and thermal but there is a minimum of surface
24 disturbance because of the -- because it is not a mining
25 project.

1 I also want to point out that the cold
2 production which has been developed in this area does
3 offer advantages from a climate change perspective in
4 that its greenhouse gas emissions profile is
5 significantly lower because less energy is consumed in
6 the production process.

7 And a final point on the amount of
8 environmental disturbance, it's developed solely with
9 horizontal wells reducing the amount of surface acreage
10 required for the ultimate development.

11 To illustrate some of the pricing
12 challenges in -- in Peace River, I've shown here a plot
13 in Canadian dollars per -- per barrel of the actual
14 wellhead prices received by Baytex over the last couple
15 of years and these are, again, wellhead after
16 transportation, after the introduction of diluent to make
17 the product transportable, and I think the -- the
18 relatively low prices illustrate the advantages of having
19 the -- the industry expand the infrastructure in the area
20 and reduce transportation costs to make development more
21 profitable over the long term.

22 This is a graph of the production history
23 in the area. I think it does illustrate that producers
24 who have been investing in the area, the -- the lessees
25 here have been responding to the oil sands royalty

1 system, dramatic growth in cold production over the past
2 few years and, in fact, a resurgence of thermal
3 production as well.

4 The next plot is an illustrative depiction
5 of the relative takes of the Province and producers for,
6 you know, a typical development in this area. In my
7 opinion, it illustrates that the Province under the oil
8 sands royalty system does receive a significant fraction
9 of the available cashflows from the project.

10 The provincial share grows rapidly shortly
11 after the -- actually about timed with the end of the
12 investment period. And, in fact, if you were to look at
13 this on a discounted basis at the cost of capital, you
14 would find that the provincial share would be even higher
15 because, of course, the producers are taking the risk
16 upfront and they're bearing those negative cashflows in
17 the early stages so that it ends up being an even more
18 significant share for the province when -- when looked at
19 on a discounted basis.

20 I believe there are a number of advantages
21 to the province on a financial basis from the oil sands
22 royalty system as it exists today. I think that the
23 program has significantly encouraged development of oil
24 sands and I think Peace River oil sands area is an
25 example of that.

1 I think that there are a number of
2 developments that -- that would not have proceeded under,
3 let's say, a conventional royalty system or under a
4 higher oil sands royalty system, the rates of return
5 would be substantially reduced.

6 And I think you can see from the previous
7 profile, probably like many of the projects that you've
8 looked at in other areas that, you know, further negative
9 cashflows during the investment phase due to -- to higher
10 base royalties would have a very significant impact on --
11 on rate of return. And in fact, in our analysis they did
12 in the example that we showed here.

13 The second point, I -- I know the panel
14 was discussing this earlier and got an explanation of
15 what I meant there by dynamic scoring and, you know, a --
16 a very simple way of thinking of this is just that
17 investor behaviour is going to change when the terms of a
18 contract change.

19 And I would just encourage the panel to
20 consider that the actual installation of projects won't
21 be the same under a -- a new royalty system. Those
22 changes in behaviour will, in fact, produce lower
23 investment. I'm not -- I don't have an econometric model
24 here to -- to represent the magnitude of this change to
25 make a -- a quantitative prediction, but my own

1 expectation is that something like the conventional
2 royalty system would, in fact, result in lower provincial
3 revenues than it would under the oil sands royalty
4 system.

5 Even though the -- the statutory takes
6 might be higher, the overall level of economic activity
7 would be reduced, I believe and my guess is that, in
8 fact, over the long-term the province would end up with
9 less revenue.

10 I think -- the way I like to think of this
11 when I consider the impact of the oil sands royalty
12 system is, I -- I believe that here, and in other
13 locations in Alberta, this royalty system has ensured
14 that projects get installed.

15 When you have this period of very
16 significant negative cashflows at the beginning of the
17 projects, what -- what is important is that over the
18 longer term the producers know that they will have a --
19 a, you know, an adequate rate of return and as long as
20 the -- from the province's perspective as long as these
21 projects get installed, they will stay on for the long
22 term.

23 So the important thing is to get that
24 capital investment made so that it becomes a source of
25 revenue for the province for a very long period. We all

1 know that there are -- there is really an exponential set
2 of provincial priorities, healthcare for one, as
3 technology improves, population goes up and the
4 population ages, that alone, is going to be a significant
5 requirement for the province to fund.

6 There are many other priorities as well
7 and -- and these projects help do that. Royalties are
8 the -- a tip of ic -- the tip of the iceberg as far as
9 revenues. We got a list of -- of impacts on Federal
10 through MD revenues shown here, land sale bonuses among
11 them which occur at the provincial level and in fact are
12 higher, I'm certain, under the oil sands royalty system
13 and there are multiplier effects throughout the economy
14 as that cash is -- is spent and re-spent.

15 And then in summary -- I know I'm out of
16 time here, I'll -- I'll go quickly on this. I think one
17 (1) of the most important points is that, while I am
18 strongly supportive of continuing the oil sands royalty
19 system on new leasing, I think that is important.

20 I think it's even more important that the
21 existing implied contracts -- implied contracts that
22 exist on these leases be maintained on leases that have
23 already been issued by the provincial government. To
24 change them at this point, I think would be unfair and it
25 would send a very bad signal over the long term about the

1 investment climate and stability in Alberta.

2 The -- the bonus bids, that the lessees
3 made on these leases, to the owner of the minerals, to
4 the crown, were based on a certain royalty system that
5 they had to assume would be in place over the life of the
6 contract and it -- it would be, I think, a big mistake to
7 -- to change that now.

8 In the same vein, producers have made
9 investments after the bonus bids, significant capital
10 investments for equipment and drilling in these areas
11 based on that same royalty system and I think that a
12 whole host of parties would be damaged were these
13 contracts to be changed.

14 It would be the companies that invested,
15 but also the individual investors in those public
16 companies who had as well planned on this royalty
17 agreement being maintained for the life of the -- the
18 lease, of course, employees, suppliers. And I think over
19 the long-term it would significantly damage the economic
20 prospects of the province.

21 THE CHAIRPERSON: Mr. Marino, can you
22 give us a last sentence.

23 MR. ANTHONY MARINO: I can and that is
24 that being a somewhat lower return province as some of
25 the CAPP data had -- Western Canadian Sedimentary Basin,

1 as CAPP has demonstrated means that volatility and
2 certainty -- volatility needs to be lower in this
3 province and the -- the certainty of contract and
4 investment returns needs to be higher to counteract that
5 lower return and make sure that investment continues.

6 THE CHAIRPERSON: Thank you, sir.

7 MR. ANTHONY MARINO: Thank you.

8 THE CHAIRPERSON: You will allow us a few
9 questions?

10 MR. ANTHONY MARINO: Yes, sir.

11

12 QUESTIONS BY THE BOARD:

13 THE CHAIRPERSON: Judith...?

14 MS. JUDITH DWARKIN: Thank you, good
15 morning. You made the comment that the important thing
16 is to get the project installed which, to me, suggests
17 that where you're most concerned about any potential
18 changes to the current generic royalty regime on oil
19 sands in with respect to the 1 percent gross royalty
20 upfront which enables payout before a more stringent
21 royalty kicks in?

22 Because it really is that 1 percent, would
23 you agree, that gets the project installed or what?

24 MR. ANTHONY MARINO: I -- I -- that's --
25 that's a very good question. I -- I would say that it is

1 both, it is both the pre-payout royalty and its net
2 profits interest afterwards because, of course, you know,
3 both components are factored into the forward-looking
4 economics --

5 MS. JUDITH DWARKIN: Mm-hm.

6 MR. ANTHONY MARINO: -- perspective
7 economics of the companies when they evaluate a project.
8 So they -- they look at both periods and they're --
9 they're both important, but a change, an increase in
10 either of them, I think, would result in fewer projects
11 getting installed.

12 And what I -- the -- the point -- I don't
13 think I'm -- I probably didn't make it very clearly, but
14 the -- the point I was really getting at with respect to
15 getting the projects installed is that once you can get
16 these projects in from the province's perspective and --
17 and meeting its -- the -- the requirements of the people
18 of the province, the province's long-term liabilities for
19 a host of items, the important thing is to make sure the
20 project gets in there in the first place and is cranking
21 out this cashflow for the province over the long-term.

22 The -- whether that project gets in or not
23 depends both on the -- on the pre-payout royalty
24 percentage and the NPI, the -- essentially the NPI after
25 -- after payout.

1 MS. JUDITH DWARKIN: But would you say
2 that the 1 percent to payout is a very attractive feature
3 in terms of the getting things installed? I know some
4 other presenters have -- have characterized that as a
5 particularly brilliant aspect of the current regime in
6 recognizing the investment profile of these kinds of
7 investments and their production characteristics.

8 MR. ANTHONY MARINO: Yes, I -- yes, I do
9 agree with that. When you -- when you see the cashflow
10 profile it is important not to make that negative, you
11 know, period at the beginning any deeper or longer than
12 it is currently, so, yes, I do agree with that.

13 And -- and I -- just going -- my -- to
14 explain the previous point, I think it's very important
15 that when a certain contract exists with these terms that
16 it, you know, that neither portion of it be changed, you
17 know, for a -- for a contract that's already solemnly
18 agreed to by the -- the two (2) parties.

19 MS. JUDITH DWARKIN: May I ask one (1)
20 more?

21 THE CHAIRPERSON: Go ahead.

22 MS. JUDITH DWARKIN: And just one (1)
23 more question. You noted your illustration on producer
24 and provincial shares on -- on the oil sands royalty
25 system, your two (2) cumulative curves over time is that

1 if you discounted those shares, the government shares
2 even greater.

3 In principle, do you -- do you -- would
4 you distinguish between the discount rates that would be
5 used for the -- the government share versus the private
6 company's share?

7 MR. ANTHONY MARINO: You know, I think
8 actually that would probably be quite appropriate. You
9 know, it would be appropriate for several reasons. The
10 first is that the companies are bearing the risk, the --
11 the government share that involves, I think, less
12 volatility of returns and -- and therefore lower risk, so
13 I think that's valid.

14 And, you know, I -- I do think that, in
15 general, when -- when governments are looking at the
16 present value of, you know, of asset streams they don't
17 tend to use the rates of return that industry requires to
18 make investments, so, that would be appropriate.

19 If you did that than the -- the sharing
20 would be even -- the -- the fraction going to the
21 government would be -- to the province would be even
22 higher.

23 MS. JUDITH DWARKIN: Thanks.

24 THE CHAIRPERSON: Ken...?

25 MR. KEN MCKENZIE: Yeah, thanks a lot.

1 Well, I tell you, my heart got going when I saw dynamic
2 scoring and then you used the word econometrics in your
3 presentation, so I'm not quite sure. You know, it gets
4 an economist all excited, so I'm going to use a word
5 since you've opened this up. And the word is elasticity.

6 Your -- I know you say you don't have a
7 econometric model or you haven't run this sort of thing,
8 but are you familiar with any sort of elasticity
9 estimates for the oil and gas investment with respect to
10 fiscal regimes, any studies of that nature?

11 MR. ANTHONY MARINO: Actually I have --
12 yeah, I've never read such a study quantified.

13 MR. KEN MCKENZIE: Yeah, okay. I -- I --
14 there are a few out there, but they're few and far
15 between unfortunately, so it does make dynamic scoring
16 very difficult to do as you...

17 Just moving on to the -- the contract
18 idea, I mean, you made it clear in your presentation that
19 you don't mean contract in a legal sense, this is an
20 implied fiscal contract, in a sense, that's between -- I
21 -- I mean, there's not two (2) parties sitting down at a
22 table and negotiating and signing a contract, right?

23 Rather what we have here is a fiscal
24 system that's in place, right?

25 MR. ANTHONY MARINO: Well, yeah. In

1 using it a more lay sense or a practical sense, the way
2 the actual participants understand it.

3 MR. KEN MCKENZIE: I mean, would you
4 agree with the democratic principle that one (1)
5 parliament should not be able to tie the hands of the --
6 another parliament in terms of policy? I mean, it's a
7 pretty well established tradition in democratic
8 governments.

9 MR. ANTHONY MARINO: Well, I guess my --
10 and again, political science probably wouldn't be my
11 strong suit either, but as well as, you know, really the
12 technical, legal aspects, but, the way I would view it as
13 that when -- when an individual or a company is making a
14 decision about an investment, they would view this -- I -
15 - I can tell you how we would view it.

16 We would view it as a contract, as a
17 solemn agreement between the -- between the lessor, the
18 owner of the resource and the company seeking to develop
19 it. We -- we would view it as an agreement that would be
20 a -- certainly an existing contract without any question.

21 It would be an agreement that both parties
22 are going to stick to. Now, I actually think that it's a
23 very good system economically for the province and I
24 think for the future it ought to be continued as well, --

25 MR. KEN MCKENZIE: Sure.

1 MR. ANTHONY MARINO: -- but in -- as a --
2 as a layperson and -- and as a kind of a long time
3 participant in the industry, there is no question that
4 the companies think that the con -- that it is a contract
5 that's going to be honoured over the long term, for the -
6 - for the life of the contract.

7 MR. KEN MCKENZIE: Just -- just one (1)
8 more quick question, Bill, and then I'll -- I'll pass it
9 -- it back. Would you consider a change in the corporate
10 income tax rate a violation of that contract?

11 MR. ANTHONY MARINO: The --

12 MR. KEN MCKENZIE: Given that it also
13 impacts upon these projects and I would -- I would tell
14 you that there's been several changes in corporate income
15 tax rates over the last several years.

16 MR. ANTHONY MARINO: Yeah, taxes kind of
17 go up and -- and go down over time.

18 Actually, I -- I think there is a
19 distinction in my mind between the two (2) because --
20 although I guess you could have a whole -- if you -- if
21 you took it to its, you know, to its most extreme extent,
22 any type of agreement at -- between, you know, any set of
23 parties in the -- in the economy could have an impact on
24 an individual project and I -- I'd say only in that sense
25 could you do it.

1 The income taxes are different, I think,
2 in that the -- the income tax terms are not, you know,
3 they're not referenced in this agreement. And the -- I
4 think practically, too, everybody understands that there
5 -- there could be a change over time in -- in tax rates
6 for everybody in the economy.

7 MR. KEN MCKENZIE: There are -- there are
8 provisions of the Income Tax Act that provide specific --
9 refers specifically to oil sands, and a really good
10 recent example would be the ACCA.

11 MR. ANTHONY MARINO: Which was also, you
12 know, also probably had a negative impact and would --
13 would represent a bit of a double, you know, negative
14 synergistic affect on the development of the industry and
15 the long-term revenues for the Province.

16 So I would agree about that but, again,
17 what I'm saying is that in this -- in this lease, the way
18 the bidding is done, the companies see a certain set of
19 terms and they go out and they run their discounted
20 cashflow economics and they determine how much they can
21 bid for the lease based on the terms that are in there.

22 And it happens every day in the industry
23 because there are lease sales continuously. Those bonus
24 bids, and each development decision that occurs
25 thereafter, they are based on the terms that are -- that

1 are referenced in the leases or incorporated by reference
2 in the leases.

3 So, yeah, actually I do draw a
4 distinction. I -- I really do, between lease terms and -
5 - and income tax rates. Both may affect project
6 economics and I -- I -- but -- but, certainly, I think
7 the people -- in my experience in the industry, people
8 are responding to the terms in the leases.

9 Many companies, depending on their tax
10 situation, may run a before-tax set of economics as well.

11 THE CHAIRPERSON: We're going to move on
12 to --

13 MR. ANTHONY MARINO: Okay.

14 THE CHAIRPERSON: Evan...?

15 MR. EVAN CHRAPKO: Baytex is producing
16 now, right? Is this chart your production?

17 MR. ANTHONY MARINO: What we did -- we
18 didn't -- we didn't want to get to the -- to the level of
19 specificity that like identify a certain location, so we
20 took more of a example project from the area that would
21 probably incorporate the results of many operators.

22 MR. EVAN CHRAPKO: Yours included?

23 MR. ANTHONY MARINO: Yes. It -- it could
24 be -- we would weight a portion of ours in there, but
25 there's a whole range of production results in the area.

1 So it's --it's meant to be more indicative of the -- of
2 the shape of the curve --

3 MR. EVAN CHRAPKO: So the coal production
4 method you reference isn't proprietary to Baytex?

5 MR. ANTHONY MARINO: Is it -- no, no,
6 it's not proprietary. No, sir.

7 MR. EVAN CHRAPKO: It's used elsewhere.
8 All right. Do you consider Baytex to be an oil sands
9 player on the margin of viability or can you weather deep
10 cyclical commodity prices? Deep troughs, say?

11 MR. ANTHONY MARINO: We -- you know, it's
12 our -- it's our intention to -- to weather the volatility
13 that we forecast in the industry. We intend to be a
14 long-term oil sands players.

15 We -- we've been successful at it and we
16 do recognize that there's going to be volatility in
17 pricing, there's going to be volatility in costs and,
18 based on our expectation -- our observation of where
19 they've been, our expectation of where they're going to
20 be in the future, yes, we -- we see ourselves as a long-
21 term oil sands player. No question.

22 MR. EVAN CHRAPKO: Okay. And final --
23 just to finish up on Ken's line of inquiry, you seem that
24 you just -- you made an eloquent argument for not
25 lowering royalties any further under this solemn

1 contract. You wouldn't want to see things lowered
2 further --

3 MR. ANTHONY MARINO: We're willing --

4 MR. EVAN CHRAPKO: -- in terms of
5 royalty?

6 MR. ANTHONY MARINO: -- when we sign a
7 contract, we -- we intend to stick with the leases that
8 we've entered into for sure.

9 MR. EVAN CHRAPKO: Thank you.

10 THE CHAIRPERSON: Sam...?

11 MR. SAM SPANGLET: Good morning.

12 MR. ANTHONY MARINO: Thank you. Good
13 morning.

14 MR. SAM SPANGLET: Where is your -- where
15 is your product going? Where are you selling it?

16 MR. ANTHONY MARINO: We sell into several
17 different markets, medium sour markets in central Alberta
18 and heavy markets in -- more in the southeastern part of
19 the Province. It depends on where we can get the highest
20 pricing net of transportation.

21 MR. SAM SPANGLET: How -- how is the
22 product priced? How is the -- is there a sort of a
23 benchmark? Is it -- is it posted? How is priced?

24 MR. ANTHONY MARINO: You know, the -- the
25 best way I could describe it is that, you know, there is

1 a -- for heavy oil, there is -- there is a benchmark that
2 reflects a majority of the streams which is Lloyd blend.
3 Lloyd blend is not really a -- a bitumen or a heavy oil,
4 it's a combination of bitumen and diluent to make it
5 flowable and to meet this -- you know, these viscosity
6 and density specs that exist in the market.

7 And so then to get the wellhead price for
8 Lloyd blend, you have to take -- or for -- for heavy oil
9 at the wellhead, you have to take Lloyd blend and you
10 have to deduct out the cost of the diluent that you put
11 in. And that's really how you arrive at a wellhead
12 price.

13 You know, the Seal (phonetic) or Peace
14 River Oil -- Peace River Oil Sands bitumens have their
15 own specific pricing characteristics --

16 MR. SAM SPANGLET: Yeah.

17 MR. ANTHONY MARINO: -- which means they
18 -- they don't exactly track Lloyd blend. Crude has a lot
19 of sulphur, it's pretty heavy, you know, so it -- it
20 might take more diluent and it's -- to -- to get to the
21 specs for blend. And diluent -- diluent supplies also
22 may be different in the area which they, in fact, are.
23 So it's -- it's pretty complicated, but basically you
24 take blend and you take out the cost of the diluent.

25 MR. SAM SPANGLET: Thanks.

1 THE CHAIRPERSON: Andre...?

2 MR. ANDRE PLOURDE: Thank you. Thanks
3 for your presentation and thanks for the material and
4 maybe I can follow up on this question of -- of pricing
5 of -- of your product.

6 And slide 4, you had product pricing. And
7 -- and I know you mentioned it and I -- I missed it and I
8 apologize. Does this net out the diluent part of the
9 cost in here?

10 MR. ANTHONY MARINO: Yes, sir, it does.

11 MR. ANDRE PLOURDE: So this is a barrel
12 of product?

13 MR. ANTHONY MARINO: This is -- this
14 would be a barrel at the wellhead.

15 MR. ANDRE PLOURDE: Of product?

16 MR. ANTHONY MARINO: Of raw crude at the
17 wellhead.

18 MR. ANDRE PLOURDE: Great, okay, great.
19 How is the diluent priced?

20 MR. ANTHONY MARINO: Well, the -- the
21 diluent is -- there's a couple of different products that
22 can be used to dilute the -- the --

23 MR. ANDRE PLOURDE: Right.

24 MR. ANTHONY MARINO: -- raw to get it to
25 -- to a saleable product, transportable and saleable

1 product. The -- the most common is a -- what we call a
2 C5 plus, which means it's a -- it's a live fraction of a
3 crude, a pentanes plus, some of it's recovered from
4 natural gas, some of it would be akin to maybe condensate
5 from a high gravity oil well or from a wet gas well.

6 So C5 plus is the most common diluent. It
7 generally goes at a premium, a varying premium, to
8 Edmonton par crudes which are more of a black oil. An
9 alternative diluent source, depending on where you're at,
10 is sometimes like crude itself, not this C5 plus which is
11 kind of the light end of the -- or the, you know, the
12 lighter end of a -- a crude.

13 But it would take -- when you use a light
14 crude in lieu of condensate, it takes more of it on a
15 volumetric basis to -- to make it a transportable and
16 saleable product. So there's a whole range.

17 MR. ANDRE PLOURDE: Right.

18 MR. ANTHONY MARINO: The -- the light
19 crude's going to go basically like a light crude and that
20 particular location would -- the -- the condensates, the
21 C5 plus, they go at a -- a premium to the -- to the light
22 crudes.

23 MR. ANDRE PLOURDE: I guess I'm sorry if
24 I wasn't clear. What's the mechanism? How do we
25 determine, how do you determine the price of diluent,

1 what -- whatever it is that you pick?

2 MR. ANTHONY MARINO: It's -- it's what we
3 pay for it. It's what we can get somebody to sell it to
4 us for and we try to get the lowest price to buy it for
5 that we can, but it's a -- just a market determined price
6 for that particular crude in that particular location.

7 MR. ANDRE PLOURDE: Okay, thanks. You
8 mentioned a lot about getting projects started and in the
9 ground and those kind of things.

10 Do you think of this largely as a timing
11 issue, so it doesn't happen this year, it happens next
12 year, it doesn't happen next year, it's five (5) years
13 down the road?

14 Does it matter that it all happens early,
15 is it okay to think of this as a process that would take
16 some time?

17 MR. ANTHONY MARINO: I -- I actually
18 believe that it -- from -- from the province's
19 perspective, I think it's quite important to get the
20 projects installed now. One (1) factor that is
21 militating against the long-term economics of the basin
22 is this runup in costs.

23 I think that the longer the projects are
24 delayed, the lower the probability that they'll be
25 installed; therefore, fewer projects on an expected basis

1 over a period of time.

2 Secondly, because these do tend to produce
3 a -- a nice stream -- the oil sands in general do tend to
4 produce a nice stream of royalties over a -- at
5 production of royalties over a long period for the
6 province, I think that the earlier they can be installed,
7 it'll provide more wherewithal for the province and, you
8 know, even for a -- I -- I would think, even for a
9 government, it would quite desirable to have a higher
10 present value as well 'cause there would have to be some
11 discounting applied to even a provincial or any -- any
12 governmental stream of revenues.

13 Even if it's at a lower discount rate than
14 industry might require or might -- might use in their
15 discount analysis.

16 So for all those reasons, the probability
17 of installing projects, the ultimate number, the period
18 of time in which revenues are available for provincial
19 priorities and the present value of that stream to the
20 province, I -- I do think it's important to get them in
21 earlier.

22 MR. ANDRE PLOURDE: But I think the two
23 (2) things on that, the runup in costs is relatively
24 recent. It's something that's happened because there's
25 been a long for many years declines in per barrel costs

1 of installed capacity and running capacity in -- in oil
2 sands.

3 And we've heard from a number of
4 presenters that actually the fact that all of the
5 development is occurring at once is, in fact, helping to
6 push up the costs. Any reaction?

7 MR. ANTHONY MARINO: You know, I -- I --
8 I think that it is -- to come back to the beginning part
9 of it, the statement that for some period the oil sands'
10 development costs and, in fact, for the industry in -- in
11 general in -- in, not only Western Canada, but North
12 America, I'd say, and probably for the whole world, there
13 was a period in which costs did, in fact, come down
14 dramatically.

15 And, you know, those -- those costs began
16 coming down probably in the late '80s. They continued to
17 decline pretty much throughout the '90s before starting
18 to go up in, you know, kind of after the 2000.

19 And the reason I think that happened was
20 that there was so much service capacity that was under-
21 utilized at the beginning of that period that that lead
22 to a reduction in costs.

23 And the second thing that happened was
24 that there were -- there were many, many technological
25 improvements. And I think, you know, I guess you could

1 think of it as the lower-hanging fruit was taken
2 advantage of during that period.

3 And I think, actually, that's why you had
4 that -- that much lower cost period. I think that, you
5 know, as far as the number of projects being undertaken
6 at one time, you know, while certainly a valid point as
7 well, the -- what the Province is really going to have to
8 adjust to, I think, is getting the -- is doing the
9 training to develop capacity to take advantage of all the
10 human resources that are, in fact, to some -- there are
11 many human resources that are under-utilized in the
12 Province. And that is the key to being able to undertake
13 these projects.

14 I don't think that the solution is to push
15 these -- try to -- try to get companies to push these
16 projects out for a real long period of time. It's --
17 that -- when you come back to kind of like the final
18 points about creating a stable and, you know, reasonable,
19 competitive business environment, that's the type of
20 thing that definitely seems, you know, to companies to --
21 to reduce the desirability of investment in a particular
22 area.

23 MR. ANDRE PLOURDE: Okay. Thanks. One
24 last thing, in terms of sanctity of contract that you
25 mentioned earlier, when developers go to the EUB to get

1 approval for a project, they would usually kind of
2 present cost estimates of -- of what they consider the
3 project to cost and all of that kind of thing.

4 If, kind of after the fact, these costs
5 are much, much higher, should I think of this as a
6 contract issue as well or would you differentiate that?

7 MR. ANTHONY MARINO: I would certainly
8 differentiate it. You know, the -- the contract can only
9 provide for the terms that are listed in the contract.
10 And not everything is foreseeable. Many things may
11 change over time.

12 Product prices may change over time, too,
13 and they have gone up a lot as -- as costs have gone up.
14 So, you know, there are still -- there are still risks
15 that have to be borne on the part of both parties who --
16 who sign this contract.

17 And the -- the terms, however, that are
18 specified in the contracts are the only ones that are
19 known and are, you know, seemingly controllable by the
20 parties when they enter into them.

21 So I think there actually is a big
22 distinction. The -- the companies who make these big
23 investments, they actually do bear very, very significant
24 risk. You know, they bear cost risks, they bear product
25 price risk and what I'm saying here is that I -- I think

1 it would be a mistake, it would be unwise, it would be
2 really unfair to introduce other elements of risk that
3 aren't foreseen at the time the contract is entered into.

4 MR. ANDRE PLOURDE: Okay, great, thank
5 you.

6 THE CHAIRPERSON: So, if the professor in
7 the next room has stocks in energy companies and he wants
8 to watch his investment, he can look at posted oil
9 prices? WTI or whatever method is used.

10 How do Albertans, as a -- as an aggregate
11 investor in the energy development of this Province track
12 and watch bitumen evaluations, if that's the way the oil
13 sand royalties are going to be focussed on?

14 MR. ANTHONY MARINO: Sir, the only way I
15 can think of doing it is kind of the way I have done it
16 which is by looking at the revenue -- the actual revenues
17 received and the revenue projections by the Province.

18 I mean, I think that would probably be the
19 -- the best way to understand how much is coming in from
20 the -- from the projects that I can think of.

21 THE CHAIRPERSON: Okay. And the last
22 question is should you -- would you expect the Alberta
23 Government to review its royalties taxes and fees
24 frequently, infrequently, not at all, in lieu of the
25 contractual discussions?

1 MR. ANTHONY MARINO: You know, with --
2 with -- with respect to, you know, contracts that are
3 going to be entered into in the future, I do think it's
4 appropriate for Alberta to, you know, for any -- for any
5 party, the Province, the Crown being one party to a
6 future contract, I think it's fully appropriate for the
7 Province to evaluate how, you know, how its economic
8 policy -- and this is one component of it -- is affecting
9 -- is -- is going to affect the future of the Province.

10 You know, how it's going to affect its
11 revenues. How it's going to affect investment in the
12 Province. I do think that's appropriate. I think what
13 the Province came up with in the oil sands royalty system
14 was a -- was an excellent job. It's a huge success
15 story.

16 And it's -- it's, I think, creating really
17 important benefits for the people of the Province. So I
18 think they did a good job and I -- I certainly think it's
19 an intelligent thing to do, you know, a responsible thing
20 to do for the Province to take a look at the -- at the
21 program, you know, going forward at any time.

22 I do quite firmly believe that when
23 parties make an agreement, they ought to stick to it.
24 And I would -- I would recommend, based on what I have
25 seen, that the royalty -- the oil sands royalty system

1 stay in place. I don't think -- I don't think it's
2 broken. I think it's worked very, very well so I think
3 it's a good program for the future.

4 THE CHAIRPERSON: Thanks.

5 MR. ANTHONY MARINO: Okay.

6 THE CHAIRPERSON: Thank you for your
7 presentation today. We really appreciate it.

8 MR. ANTHONY MARINO: Thank you very much.
9 Thanks for the very good questions.

10 THE CHAIRPERSON: Have a great day.

11 Next the panel has an opportunity to hear
12 from Mr. Fisher from Cerpro Energy Services. If you're
13 here, sir?

14

15 PRESENTATION BY CERPRO ENERGY SERVICES:

16 MR. DONALD FISHER: I am. Good morning.

17 THE CHAIRPERSON: Good morning, sir.

18 MR. DONALD FISHER: First of all, my
19 presentation will be significantly less technical and so
20 I hope you'll bear, perhaps, with comments that you've
21 heard from other people in Alberta. I'd like to, as
22 well, apologize for Peter Pelesky (phonetic) who is the
23 president of our company. He's actually at a shallow gas
24 pre-job meeting this morning, so could not attend and I
25 am here.

1 Our company is in the downstream service
2 sector. We build pipelines and we do facility work.
3 I've read some of the available materials and I want to
4 state at the outset that I claim no expertise with
5 respect to royalties and taxes.

6 And that might lead you to wonder why I'm
7 here which would be an appropriate question. But in
8 reading some of the background materials which I took the
9 time to read, the Government background information paper
10 stated, and I quote:

11 "The purpose of this review is to
12 ensure that Albertans are receiving a
13 fair share from energy development
14 through royalties, taxes and fees."

15 And what struck -- struck me about that
16 was I felt that that's too narrow a question. Or better
17 put, really I think the question must almost -- must
18 always be asked bearing in mind that energy development
19 fuels the economic engine which feeds Albertans.

20 It creates business opportunities for
21 Albertans, as it has for myself and my partners. It
22 creates employment for people in many, many communities
23 across Alberta.

24 The third-party sales and job
25 opportunities and businesses that they spin off are

1 absolutely huge. And that multiplier effect, I don't
2 think can ever be forgotten or put aside.

3 Needless to say, all of these things as
4 well result in additional tax revenue for the Province
5 and, indeed, the Federal Government.

6 Now, you probably know that the first gas
7 well was discovered near Medicine Hat in 1883. The CPR,
8 of course, was drilling for water for one of -- well, for
9 their steam locomotives and, of course, they hit gas.
10 And I came across a comment in a paper written by Mickey
11 Gullis (phonetic) called The Alberta First Natural Gas
12 Discovery. And he, in turn, quotes Dr. George Dawson of
13 the Geological Society of Canada who wrote in 1886, and I
14 quote:

15 "It is probable that a similar supply
16 will be met with over a great area and
17 that it may become, in the near future,
18 a factor of economic importance."

19 And I think back a hundred and twenty
20 (120) years how right he was and here we are today and we
21 continue on and it is of great importance.

22 Now, in reading the background materials,
23 again, and I'm referring to the government royalty
24 background information paper, one (1) of the statements
25 and I -- I want to quote it, I -- I don't agree with and

1 -- and that simply was this. The statement was:

2 "The relationship between the level and
3 structure of royalties and how much
4 development occurs in the oil and gas
5 industry is difficult to predict."

6 And I disagree with that. I think the
7 higher the royalties, the lower the development. Oil and
8 gas development isn't just provincial, it's international
9 and investment capital follows returns for shareholders.

10 I was reading last week the Deloitte
11 Oilfield Service Newsletter for June 15th and what it
12 said was that the majority of service and supply
13 companies are reporting lower earnings and returns in the
14 first quarter of '07 than they did in the first quarter
15 of '06.

16 They went on to say that the second
17 quarter returns are expected to be lower than the first
18 quarter returns and that was attributed to the low
19 utilization rate with respect to drilling rigs and as I
20 saw from their report, the June 8th utilization rate in
21 Alberta was running about 21 percent.

22 Now, our shareholders in our -- our small
23 company are all local. We could've chosen to invest
24 anywhere on the stock market outside of Alberta, but
25 we're born and raised here and we chose to invest in

1 Medicine Hat. We've been at it for about just over three
2 (3) years now and we employ two hundred (200) to two
3 hundred and fifty (25) people in our business and we're
4 only one (1) of many, many similar businesses in Alberta.

5 Our employee salaries and third-party
6 costs would run about \$27 million last year. And I say
7 this simply, again, to reinforce how important not just
8 the royalty and tax regime is but, really, the business
9 that it creates and the work and jobs that it creates.

10 The -- these are all well paying jobs and
11 a lot of the local economies especially in the smaller
12 sentence -- I'm sorry, especially in the smaller centres
13 are absolutely dependent on that work. So what happens
14 when that work goes away?

15 Well, for a number of reasons it's been a
16 slower spring and weather as well, by the way. I was
17 speaking to one (1) of our employees and he told me that
18 he was saving for his -- his wedding which was coming up
19 shortly, the problem was that his paycheque for the last
20 two (2) weeks didn't cover his truck payment.

21 I -- I'm sure you've heard many, many
22 examples like that, but -- but that brings it home and I
23 think you have to always remember that there is a human
24 face to the work that's created here. So if I can con --
25 conclude in this way, I mea -- in my view, oil and gas

1 development does fuel the economic engine which is
2 Alberta.

3 Royalty rates directly affect development
4 and development or lack of it directly and significantly
5 affects Albertans and impacts them in a very immediate
6 way. And not just through royalties and taxes, but
7 really through the opportunities it creates for other
8 businesses and for the employment that they, in turn,
9 generate. Thanks.

10 THE CHAIRPERSON: If you will allow us a
11 few questions?

12 MR. DONALD FISHER: Certainly.

13

14 QUESTIONS BY THE BOARD:

15 THE CHAIRPERSON: Evan...?

16 MR. EVAN CHRAPKO: Thanks for your
17 presentation. In response to all the increased activity
18 that we've seen recently, how many new service
19 contractors would -- have been created in the last five (5)
20 years as far as you know?

21 I know you -- you probably don't have the
22 numbers, but we've heard from your association, maybe you
23 know number of new members or percentage increase in your
24 region?

25 MR. DONALD FISHER: I -- I couldn't speak

1 to that with any certainty. There certainly -- we've --
2 we're just over three (3) years and there would be a
3 couple of others, but I heard as recent as this week that
4 one (1) of them actually will be closing their doors at
5 the end of the month and they were a -- a fairly large
6 employer in the Medicine Hat area, in the two (2) to
7 three hundred (300) employee range.

8 MR. EVAN CHRAPKO: So getting back to
9 where it was in terms of numbers X years ago?

10 MR. DONALD FISHER: Mm-hm.

11 MR. EVAN CHRAPKO: How many do you think
12 there should be five (5) years from now?

13 MR. DONALD FISHER: You know, that --
14 that's hard and -- and I'm -- I'm not trying to sidestep
15 your question, but I -- we're there to provide a service
16 and if the demand is there, we try to fill it and -- and
17 -- but so will other people.

18 And it's that demand which creates the
19 jobs and the opportunities for other people and I think
20 to the extent that the royalty or tax structure or
21 combination discourages further development, then those
22 opportunities will not be there for all of the people on
23 the ground.

24 MR. EVAN CHRAPKO: So it's a supply-
25 demand equation as far as you're concerned?

1 MR. DONALD FISHER: Yes.

2 MR. EVAN CHRAPKO: And what role do you
3 think world energy prices play in that?

4 MR. DONALD FISHER: Well, I think it's
5 fairly significant. You know, the -- the reserves seem
6 to be on the decline and gas is more continental, you
7 know -- until liquid natural or -- or compressed gas
8 comes along. So with the declining reserves, I don't see
9 the demand falling off.

10 MR. EVAN CHRAPKO: Okay. And thanks for
11 your explanation on the low rig count that we've heard
12 from so many others. We're also told by people like you
13 that there's been a severe weather situation this
14 particular spring.

15 MR. DONALD FISHER: And that's absolutely
16 true and, you know, we track our position daily. And I
17 can tell you on Monday after a very rainy weekend -- and
18 we have crews working south of Calgary; we have crews
19 down at the American border; we have crews at Provost,
20 around Medicine Hat. Well, we lost twenty-four thousand
21 dollars (\$24,000) on Monday, primarily because of the
22 weather.

23 But it could be because of other things at
24 some point and that's really what we're -- we'd be
25 fearful of.

1 MR. EVAN CHRAPKO: You need to mentor
2 those new, young employees buying all the big pickup
3 trucks and --

4 MR. DONALD FISHER: Mm-hm.

5 MR. EVAN CHRAPKO: -- incurring payment
6 streams to watch the weather too.

7 MR. DONALD FISHER: Well, that's true.
8 And, you know, I -- it's not my money and I don't want to
9 tell them how to spend it and --

10 MR. EVAN CHRAPKO: As a mentor --

11 MR. DONALD FISHER: I'm old enough to
12 know that our -- our expenses seem to track our income
13 and it's a lot -- it's not as easy to control your income
14 and it's a lot easier to see your -- I'm sorry. It's not
15 as easy to control your expenses when you're locked in,
16 and your income can change very quickly. So people can
17 be at risk.

18 MR. EVAN CHRAPKO: I think that's a
19 fundamental point on a lot broader scale too.

20 MR. DONALD FISHER: Absolutely it is.

21 THE CHAIRPERSON: Sam...?

22 MR. SAM SPANGLET: Good morning.

23 MR. DONALD FISHER: Good morning.

24 MR. SAM SPANGLET: The activity level --
25 we heard it from other people too, and I'm aware of it

1 personally, is that it has dropped in the last quarter or
2 two.

3 MR. DONALD FISHER: It has, yes.

4 MR. SAM SPANGLET: Yet across the border,
5 it continues to increase with the same price of natural
6 gas and oil.

7 MR. DONALD FISHER: Mm-hm.

8 MR. SAM SPANGLET: As I said yesterday, I
9 am starting to get an inferiority complex with the
10 Americans. How come we cannot do what they do? Why is
11 it that it drops here and keeps going up there? Can you
12 explain that?

13 MR. DONALD FISHER: That would take
14 someone with far greater knowledge than me to explain.

15 You know, part of the demand has also
16 resulted in high-paying jobs for a lot of people. It's
17 very difficult to go to someone and say things are
18 slowing down and guess what, we can't pay as much as we
19 did before. You know, that's usually what I see in the
20 service industry is that that slack, if you will, is
21 taken up in the middle and that you're not doing as much
22 business but your fixed costs, your costs for employees,
23 you're not cutting and it's coming out of the middle.

24 MR. SAM SPANGLET: Do you think that
25 productivity is one of the reasons?

1 MR. DONALD FISHER: No, I think -- from
2 what I hear from people on the ground that -- you know,
3 the people we have certainly in our company are
4 absolutely first rate. There are a lot of new people
5 coming into it because of the opportunity; there's a huge
6 obligation to train them and keep them safe, but they're
7 great opportunities for them.

8 I hear across the border in Montana that
9 things just don't run as safely as they do here and that
10 there is not good infrastructure from government on down,
11 and for those reasons they have difficulties developing,
12 and companies at time don't want.

13 Frankly, sitting in Medicine Hat, we're
14 happy to go into Saskatchewan if there's work there. And
15 we do. And if we could go to Montana and there was work
16 down there, we would. You know, it's just the way it is.

17 MR. SAM SPANGLER: Thank you.

18 THE CHAIRPERSON: Andre...?

19 MR. ANDRE PLOURDE: Thanks. Thank you
20 for your presentation.

21 MR. DONALD FISHER: Mm-hm.

22 MR. ANDRE PLOURDE: You didn't mention to
23 us any kind of recommendations in terms of what do you
24 think should happen to the royalty system --

25 MR. DONALD FISHER: Mm-hm.

1 MR. ANDRE PLOURDE: -- as part of our
2 mandate is to look at that? Anything you would like to
3 leave us with on that?

4 MR. DONALD FISHER: Well, it would be
5 more general and not technical, and it would be this.
6 That large companies are accountable to their
7 shareholders and -- and capital follows investment
8 returns.

9 And to the extent that there are greater
10 returns and -- and I appreciate there are other factors
11 in other jurisdictions, then that will obviously result,
12 in my mind, in less activity here and not only less
13 royalties which is, I know, really your mandate but from
14 our concern it will result in less work for us and the
15 people who work for us.

16 So it's a matter of always being -- having
17 either an incentive or being very, very competitive,
18 because why would they stay here if they can get a better
19 return somewhere else?

20 MR. ANDRE PLOURDE: Great. Thank you.

21 THE CHAIRPERSON: Ken...?

22 MR. KEN MCKENZIE: I think my colleagues
23 asked most of the questions I would have, but I do want
24 to thank you for the insights you've given us and, in
25 particular, with the respect to the service supply

1 sectors. So, thanks very much.

2 MR. DONALD FISHER: Well, I appreciate
3 that, and I appreciate you're used to hearing probably
4 more technical statements and comments but I wanted to
5 reiterate that there is a human face to it, so.

6 THE CHAIRPERSON: You're not finished
7 yet.

8 MR. DONALD FISHER: Oh. I'm sorry.

9 THE CHAIRPERSON: Judith...?

10 MS. JUDITH DWARKIN: Thank you. I have a
11 question about your prices and a question about your
12 costs. And I guess first on the prices.

13 Could you comment on the extent to which
14 you've increased the prices for your services to your
15 customers over the last three (3) years?

16 MR. DONALD FISHER: I can and we've tried
17 to -- because we were a new company, we tried to gain
18 competitive advantage over the last few years by having
19 what we considered reasonable costs. We got -- we're
20 constantly in the squeeze where labour is going up and up
21 and so we've held them.

22 But what we've also found is that
23 companies that we've worked for -- some of the companies
24 we've worked for have looked to us in terms of our
25 evergreen contracts. These are basically prices which

1 you commit for a year. If we send them out with new
2 prices, they really want to revert to our prices from
3 2006. And so there has been a definite squeeze on us in
4 the service industry and I think it's tightened up
5 everywhere.

6 Again, it's very difficult for us at the
7 bottom end, if you will, to go back to your employees and
8 say, Guess what, you all get a cut in pay. It just
9 doesn't work that way.

10 There are more and more people applying
11 for jobs every day. I'm probably getting ten (10),
12 fifteen (15) applications a day right now for work.

13 MS. JUDITH DWARKIN: In your cost
14 structure, to what -- what has been the inflation in,
15 say, your labour costs versus energy costs or material
16 and equipment costs over this period?

17 MR. DONALD FISHER: Labour has been
18 significant. And I can't give you an extended period but
19 when I looked at the last quarter in '06, our labour cost
20 - and I'm not talking about adding people - but our
21 straight labour cost on a per person basis was up about 7
22 percent over that three (3) month period.

23 MS. JUDITH DWARKIN: So, 7 percent per
24 quarter?

25 MR. DONALD FISHER: Mm-hm. A quarter.

1 Now, I wouldn't try to extrapolate that out over the year
2 but -- and that was the only quarter that I ran, but
3 labour is absolutely significant.

4 MS. JUDITH DWARKIN: And everything else
5 in terms of your cost increases pale by comparison?

6 MR. DONALD FISHER: It does; nothing
7 comes close to that. We have a lot of employees and a
8 lot of contractors.

9 MS. JUDITH DWARKIN: And would it be fair
10 to, sort of, generalize that to the three (3) years?
11 Again, it's really -- the escalation has been in labour--

12 MR. DONALD FISHER: Yes. Absolutely.

13 MS. JUDITH DWARKIN: -- and everything
14 else has been just kind of --

15 MR. DONALD FISHER: Yeah. Fuel costs
16 are --

17 MS. JUDITH DWARKIN: -- percolating
18 along?

19 MR. DONALD FISHER: I'm sorry. Yes,
20 that's absolutely right. Fuel costs are up relatively
21 significantly for us over the last few months, as they
22 are for everyone.

23 MS. JUDITH DWARKIN: Thank you.

24 MR. DONALD FISHER: Thank you.

25 THE CHAIRPERSON: Having come to Medicine

1 Hat, I've learned a couple of things. So I heard from
2 one of your peers, a drilling contractor, that told us
3 that he literally twinned his fleet of rigs in about
4 2002, and then the drilling industry, exploration
5 industry, I was told had banner years and '04, '05, '06
6 unbelievable records being set.

7 Then I heard from one of your clients, a
8 major energy company, saying they've had the five (5)
9 best quarters they've ever seen.

10 The price of natural gas, '04, '05, '06,
11 '07, has averaged about six (6), six-fifty (650). At the
12 end of '05 it went up to eleven (11). Third quarter of
13 '06 it dropped down to three (3) but over -- over the
14 constant of four (4) years it averaged six-fifty (650).

15 And now you're telling me that in this
16 unprecedented time of a lot of activity and a lot of
17 pricing that a change in the royalty would kill the
18 golden goose -- my words, but just paraphrasing what I
19 heard from you.

20 MR. DONALD FISHER: Well, I've seen a bit
21 of a downturn perhaps -- well, not for royalty reasons
22 obviously, it hasn't happened and I wanted to come to
23 give you some of the effects that it has with respect to
24 people on the ground.

25 I don't think that one can debate that if

1 the -- if the royalty regime is not competitive, if the
2 tax structure is not competitive, that you'll see capital
3 move to other provinces and other countries, and it will
4 have the same effect.

5 The reason may be different but the
6 consequence would be the same for us. That's the
7 concern.

8 THE CHAIRPERSON: Okay. Thanks for your
9 contribution this morning, we really appreciate it.

10 MR. DONALD FISHER: Thank you.

11 THE CHAIRPERSON: Have a great day.

12 MR. DONALD FISHER: Yes. Thank you.

13 THE CHAIRPERSON: It looks like a beauty
14 out there.

15 MR. DONALD FISHER: It does, yes.

16 THE CHAIRPERSON: And maybe it will dry
17 up and get your rigs going. Thanks very much.

18 Ladies and gentlemen, that concludes our
19 presentations for this morning. We are going to be back
20 at two o'clock where we're going to hear from the
21 Canadian Nuclear Society, Horizon Construction
22 Management, an Albertan citizen, and -- pardon me,
23 Wheatland County, and we're looking forward to that.

24 So we'll see you back here at two o'clock.
25 Thanks for your participation this morning.

1 --- Upon recessing at 11:54 a.m.

2 --- Upon resuming at 1:55 p.m.

3

4 THE CHAIRPERSON: Good afternoon Ladies
5 and Gentlemen. Welcome everyone and on behalf of the
6 Royalty Review Panel, thank you for your interest in
7 Alberta's royalty and tax regimes. Your input is a very
8 important part of our work and we appreciate your time
9 and effort.

10 I'd like to introduce the Panel to you. I
11 have Ken McKenzie here; Sam Spanglet next to me. I'm
12 Bill Hunter; this is Andre Plourde; Judith Dwarkin; and
13 Evan Chrapko. On my far right is our handy-dandy time
14 management keeper who will help the presenters keeping on
15 time.

16 If you've brought a submission with you
17 and would like to drop it off, you can drop it off at the
18 reception desk outside or one of the secretariats that
19 are in the room.

20 If you don't have a submission and you're
21 thinking about putting one in, we'd gladly accept it but
22 we're closing our public submission deadline on June
23 22nd, which is Friday.

24 From a safety perspective, if we have any
25 emergencies please recognize there's an exit door at the

1 back of the room and one to the extreme right of the
2 panel; should anything happen familiarize yourself with
3 the quickest exit.

4 While we're underway, if you could kindly
5 shut off your cell phones and your Blackberrys so that
6 we're not interrupted during the presentations.

7 These proceedings are being transcribed to
8 allow the Panel to examine presenters' contribution and
9 subsequent questions that we have with each one of our
10 presenters; as well as, it allows us to post it on our
11 Website so that we can share the exchange with all
12 Albertans.

13 If there's any media present, I'd be happy
14 on behalf of the Royalty Review Panel to speak to you at
15 the appropriate break but I'd ask that you respect the
16 space of the Panel and the presenters during the
17 proceedings.

18 And, again, on behalf of all Albertans and
19 the Panel, thank you for your time and your interest.

20 Our first opportunity to hear presentation
21 this afternoon is from Mr. Pendergast of the Canadian
22 Nuclear Society of Alberta. Welcome, sir.

23

24 PRESENTATION BY CANADIAN NUCLEAR SOCIETY OF ALBERTA:

25 MR. DUANE PENDERGAST: Thank you.

1 Thank you, Chairman Hunter and Panel, for
2 letting us present our thoughts on nuclear energy and
3 royalties.

4 My name is Duane Pendergast, I'm a member
5 of the Canadian Nuclear Society and interim chair of the
6 Alberta Branch. With me, are fellow members Laurence
7 Hoye and Cosmos Voutsinos, our vice chair. Laurence is a
8 mathematician. He was a professor and Associate Vice
9 President at University of Lethbridge. Cosmos and I are
10 both mechanical engineers with extensive experience in
11 the nuclear industry. We're all retired.

12 We believe Albertans can benefit more from
13 energy wealth if nuclear energy is used. We want to
14 plant some ideas as to how that might be accomplished.

15 We suspect royalty policy has developed on
16 a piece-meal basis over the years. Laurence Hoye has
17 thought about that; he wonders if the policy could take
18 into account all resources and their changing roles over
19 time.

20 Laurence will now present his ideas for an
21 integrating plan.

22 MR. LAURENCE HOYE: Thank you. May I
23 first say that I am neither an economist or a lawyer or,
24 in fact, a nuclear expert but I certainly support my
25 colleagues in this presentation.

1 My concerns are about the applicability of
2 the royalties and their subsequent disposition. Over the
3 years there's been very little of these royalty funds put
4 aside, except for the Heritage Trust Fund and several
5 other research funds.

6 The royalty scheme should be applied to
7 all sectors of Alberta resources, as indicated in slide 4
8 and in my brief. A substantial portion of these funds
9 should be set into an Alberta sustainability fund. After
10 inflation-proofing, the earnings could be used for many
11 purposes or portions of the principal could be lent at
12 competitive rates to federal or provincial governments.
13 The fund would be a national resource but benefitting all
14 Albertans.

15 We could not do all this instantaneously
16 but over time, say in ten (10) years; after all, the
17 original resource did not develop overnight, and time is
18 certainly on our side.

19 I believe that Commissions could be
20 established in significant areas to develop the fee
21 structure. A Commission for a given resource area might
22 consist of a senior retired Alberta Judge as chair, an
23 academic and an engineer. The fee scheme would be
24 examined every five (5) years.

25 Since there may be several of these

1 Commissions, there would have to be some over-arching
2 agency to co-ordinate all these activities. The
3 important principle is to maintain a revenue stream for
4 Alberta to replace the depleting resource which, when
5 gone, will generate no more financial or harvesting
6 activity.

7 MR. COSMOS VOUTSINOS: Thank you for
8 having me here. I will be talking strictly for the tar
9 sands, there will be no conventional oil in my
10 presentation.

11 To benefit all the stakeholders, can be
12 maximized by achieving a synergy that would benefit (a)
13 our society that owns the resources; (b) the government
14 that manages them on behalf of our society; and (c) the
15 oil companies that extract them and bring them to the
16 market for a profit on behalf of the people.

17 The tar sands represent a very large --
18 large enough resource that there should be no incentive
19 to look back. Looking ahead then, once is the need to
20 establish a long term stability, low risk, which would
21 foster investment in the solid robust industry.

22 Royalties may not be high enough right now
23 and they could be increased for future leases. However,
24 a government, rightly or wrongly, has signed past
25 licensing agreements based on which the oil companies

1 have made an investment and begun to spend their capital.

2 On this turn, how can we expect, as
3 Albertans, to have a lifetime loyal partners while we're
4 changing arbitrarily our agreements.

5 I propose to present to you another area
6 to examine that will keep us -- keep our agreements and
7 at the same time improve on the status quo. Adjustments
8 made in this area can be phased in over periods of, say,
9 five (5) to ten (10) years and it would be intended to
10 focus the oil companies towards a mutual long-term
11 benefit, which I think in the long term would be much
12 more important, much more profitable.

13 The area that I'd like to touch is fair
14 pricing, royalties and taxes for the commodities consumed
15 easy too by the oil companies. Effective subsidies in
16 this area have provided a disincentive to the oil
17 companies to be efficient, to conserve our resources and
18 to use alternative energies and to reduce emissions of
19 greenhouse gases. It also has caused us a significant
20 amount of lost revenues for the people of Alberta.

21 The policies of process for the following
22 -- same question as follows. The price for the utility
23 gas, that's the wellhead price, that always seems to be
24 fluctuating all over the place. Price for coke. The
25 price for the syngas. The burning of the bitumen.

1 Exporting of the bitumen. Do the oil companies include
2 all these effective subsidies when they calculate their
3 annual income for the provision of capital recovery?

4 Carbon tax, if needed, to be phased in ten
5 (10) years. More measures to ensure that any changes we
6 establish now in the production process will take place
7 in an environmental acceptable way and not to the other
8 way around.

9 In conclusion, I suggest that instead of
10 focussing on increasing the royalties, Alberta and the
11 oil companies will be better off if we announce today a
12 phase-in a ten (10) year reduction of the subsidies that
13 we provide for the consumables.

14 This not only will not violate existing
15 contracts; not only provide -- will provide the gradually
16 increased amount of royalties; not only will increase the
17 oil production and royalties paid; not only will conserve
18 the resources to the maximum possible; but most
19 importantly, will cause the oil companies to forward --
20 to focus those and more efficient exploitation of our
21 resources by using alternative energies.

22 It always lays a foundation for a long-
23 term balanced relationship and sustained production of
24 energy without conflicts with our environment.

25 You cannot blame the oil companies for

1 taking what we are giving to them, but if you change the
2 tune, they will change the dance. Thank you.

3 Duane now will conclude with a few remarks
4 on the future of uranium as an Alberta resource.

5 MR. DUANE PENDERGAST: Thanks, Cosmos.
6 This energy flow diagram -- the first time we have a
7 worthwhile slide, from NRCan that provides some
8 interesting insights.

9 Energy associated with Canada's export of
10 uranium is already about equal to that from fossil fuels.
11 Current reactors use uranium inefficiently; advanced
12 reactor systems could extract about one hundred (100)
13 times as much. Now, there is a basis for an energy super
14 power.

15 Canada's uranium producers pay about 50
16 million in royalties per year; Alberta's fossil fuel
17 producers pay about \$10 billion. There seems to be a
18 disconnect based on energy potential.

19 Alberta has uranium. A royalty is already
20 set which seems to ignore its energy potential and I
21 wonder if the royalty structure could somehow take that
22 into account.

23 To sum up. We are here today. We
24 anticipate seeing something like this perhaps a century
25 ahead. How will we get there while ensuring Albertans

1 realize maximize benefits from the resources?

2 We are looking forward to your questions
3 and insights. Thank you.

4 THE CHAIRPERSON: Thank you, Gentlemen.
5 If you'll allow us a few questions.

6

7 QUESTIONS BY THE BOARD:

8 THE CHAIRPERSON: First, you remind me of
9 two retirees we met in Grande Prairie, in our very first
10 public forum, so this is a great reunion for me.

11 MR. COSMOS VOUTSINOS: Beginning of the
12 end.

13 THE CHAIRPERSON: Judith...?

14 MR. DUANE PENDERGAST: First and last
15 day.

16 MS. JUDITH DWARKIN: Thank you. When you
17 started telling the story about the academic, the
18 engineer and the senior, I thought you were going to lead
19 into a joke, so, maybe that's coming.

20 MR. LAURENCE HOYE: Stating the facts.

21 MS. JUDITH DWARKIN: Yes. And you are
22 one in a long line of very notable people to deny being
23 an economist, I would point out.

24 I have a couple of questions. Are you
25 recommending that the royalties be increased specifically

1 on energy commodities that are consumed, as you put it,
2 in energy production? Did I understand you correctly?

3 MR. COSMOS VOUTSINOS: I -- I -- I did
4 not suggest the royalties be increased, I suggest missed
5 accounting to be accounted properly, to have the
6 commodities represent the fair value.

7 MS. JUDITH DWARKIN: Okay, that leads me
8 to my second question. Are you suggesting, then, that
9 the market prices of these commodities, say, the market
10 price of natural gas today doesn't reflect its energy
11 content or its -- there's some other basis on which
12 you're saying it should be priced over and above energy
13 content?

14 MR. COSMOS VOUTSINOS: No, no. The
15 market price is set by the cost and the supply and
16 demand. I don't question that.

17 What I'm suggesting is the price that the
18 oil companies are paying for the consumption of gas, it's
19 totally different than market price. It is what they
20 call utility gas and it's based on the wellhead price
21 which is much lower.

22 I tried to trace down the price but it
23 seems to be a well-kept secret, that price, although,
24 that is the basis for which the oil companies pay
25 royalties.

1 MS. JUDITH DWARKIN: Okay. Thank you.

2 THE CHAIRPERSON: Ken...?

3 MR. KEN MCKENZIE: Yeah, just further
4 down this idea -- I mean, you talked about utility gas
5 and I understand your point there. Part of the theme, I
6 think, in your presentation, Cosmos, was the -- was the
7 idea of underpriced or unpriced inputs. And a good
8 example of perhaps an unpriced input would be water which
9 at this point one might argue would be underpriced.

10 And you talked about a carbon tax as well.
11 And -- well, I mean -- so how broad is your pricing --
12 your underpricing framework here? I mean, we're a ---
13 one of the issues in the carbon tax is that we're not
14 pricing the environment properly or the pollution or the
15 emissions properly.

16 Are you -- that's the sort of theme that
17 your looking at?

18 MR. COSMOS VOUTSINOS: That's correct.
19 If we take --- if we extrapolate that idea a little bit,
20 for instance, to the practice of applying the TIE process
21 which is toe-to-heel air injection. It burns the bitumen
22 in situ.

23 MR. KEN MCKENZIE: Yep.

24 MR. COSMOS VOUTSINOS: Now, that burns a
25 part of the commodity which they are supposed to extract

1 and export.

2 MR. KEN MCKENZIE: Yep.

3 MR. COSMOS VOUTSINOS: And to pay
4 royalties for it. So when someone burns it, it is not
5 free. They take a value. If they pay for that value
6 then they can consume it.

7 The problem is, that if they don't pay and
8 they get the benefit of, say, something like 50 percent
9 of its value, it should be considered as income to the
10 companies and it should be considered when they calculate
11 their annual income for the provision of the capital
12 recovery.

13 But it is not taking place that. So it is
14 a hidden cost that sometimes represents a very high
15 percent and sometimes more significant than the
16 royalties themselves.

17 MR. KEN MCKENZIE: We talked to Petro
18 Bank about -- about the technology, and actually did
19 raise this issue with them so. Thank you very much.

20 MR. COSMOS VOUTSINOS: Thank you.

21 THE CHAIRPERSON: Evan...?

22 MR. EVAN CHRAPKO: Thank you for your
23 presentations. Do you put nuclear in the same category
24 in terms of its position on the technology life cycle as
25 oil sands, or would you -- and the technology that goes

1 into SAGD and so on? Or would you say that the hydro
2 carbon technologies are newer?

3 MR. COSMOS VOUTSINOS: Both technologies
4 are evolving. Only tar sands did develop continuously
5 new technologies and --- but the key issue here is do not
6 subsidize any particular energy. Let them find their own
7 place in the market. Then the oil companies they will
8 walk with their feet, with the dollars in this case to
9 which energy they will go.

10 But as long as we subsidize the
11 consumables, they have no incentive to go any other
12 direction but to consume what is subsidized to them.

13 MR. EVAN CHRAPKO: I guess I was getting
14 at the construction of some of these plants. Nuclear
15 power plants are notoriously big and intensive projects.

16 Are you making a case for a generic regime
17 along the lines of what we do for oil sands?

18 MR. COSMOS VOUTSINOS: Usually the big
19 cost is the infrastructure of a nuclear plant to build.
20 But once you have got a repeated, a second or third
21 plant, they become much lower in cost and also nuclear
22 power can find its place quite competitively regardless
23 of the popular conception of that. It can be fairly
24 competitive because of the high efficiency which produce
25 energy.

1 There have been lots of studies that that
2 particular energy fits like a glove up in the tar sands
3 and I believe it. But there would be another energy, for
4 instance, coal if they had some way to sequester the
5 carbon.

6 But until the technology exists, these two
7 technologies will compete for the lion's share of the air
8 -- of the power, whether we like it or not.

9 MR. DUANE PENDERGAST: Maybe I could add
10 just a little bit. I'm not quite sure what you meant by
11 evolution of the technology but, certainly, nuclear
12 technology has room for substantial evolution still as
13 well.

14 MR. EVAN CHRAPKO: Okay. Thank you.

15 THE CHAIRPERSON: Sam...?

16 MR. SAM SPANGLET: Good afternoon, guys.
17 I'm also retired but I don't have hair, and you guys do.
18 Do you grow it after a while?

19 MR. LAWRENCE HOYE: Radiation helps hair.

20 MR. SAM SPANGLET: The whole nuclear
21 proposition was -- which by the way I'm personally a big
22 fan of it for Alberta. How do you -- how do you apply --
23 give you a couple of ideas.

24 How do you apply your royalty on mechanism
25 regime to encourage it or to support it or -- because you

1 talked about it a little bit. How do you do that -- give
2 me some -- talk to me more a little bit about it.

3 MR. DUANE PENDERGAST: Well, I guess one
4 of the things that we believe is that by using a nuclear
5 energy we could actually produce more oil, we could
6 upgrade oil, we could increase its value and we could
7 draw more royalties out of the oil.

8 MR. COSMOS VOUTSINOS: Also, by using
9 that particular form of energy it will help in many other
10 ways, not only Alberta, but also Canada. It will allow
11 the --- as Duane mentioned, it's an evolving technology,
12 nuclear. Like if when -- if we had ground the rights for
13 the first airplane, we wouldn't have had the jets we have
14 now. And nuclear is an evolving technology that corrects
15 at the big quantum step.

16 So, it will help both ways and ultimately
17 it will help -- now it's a resource that will maintain
18 for 3000 years sort of. So it is absurd to look for
19 other ways to fill it.

20 MR. SAM MCKENZIE: How do we advance it?
21 The concept of it.

22 MR. COSMOS VOUTSINOS: The problem is more
23 people, not technology. The technology exists there to
24 do it. The oil companies they have to feel comfortable
25 with this technology, first of all.

1 Actually, there is a book that is in print
2 right now and it's on a website and the thing that it is
3 mentioned somewhere where you can have access to it to
4 read the whole plan how we vision the whole thing to
5 proceed.

6 It is more a people problem rather than a
7 technology problem. The oil companies are profit minded
8 conservative organizations and they will not jump into
9 something that they are not familiar with.

10 So someone like --- there is a company in
11 Alberta, Energy Alberta has started which is find -- or
12 the government or someone independent could start it,
13 make it work and then once they see the light, they will
14 go for it. I mean, incentive would be there to go for it
15 because finance -- the money will make them -- the
16 savings would make them go that direction.

17 MR. SAM SPANGLET: So you don't propose
18 certain types of incentives toward the royalty system,
19 you're proposing more education --

20 MR. COSMOS VOUTSINOS: Education --

21 MR. SAM SPANGLET: -- promotion,
22 explaining --

23 MR. COSMOS VOUTSINOS: -- education on
24 the alternative energies. On that, I mean, all
25 alternative energies because maybe someone could -- the

1 thing and -- and also eliminate the subsidies.

2 MR. DUANE PENDERGAST: Maybe I could add
3 just a bit there. I did mention the idea that the
4 royalties that we collect for uranium are very very small
5 in comparison with the amount of energy that's actually
6 going out of the country right now. And I suppose in the
7 long term future, we could end up paying royalties to
8 France or the United States to get our used fuel back so
9 we could reuse it.

10 MR. SAM SPANGLET: Very good point.
11 Thanks.

12 THE CHAIRPERSON: Andre...?

13 MR. ANDRE PLOURDE: Thank you. Thanks
14 for your presentation, and thanks for the material that
15 you circulated ahead of time.

16 First of all, you mention in your
17 presentation the Alberta sustainability fund. Any reason
18 why we couldn't -- you couldn't have thought of just
19 using the Heritage Savings Trust fund to do the same
20 thing?

21 MR. LAURENCE HOYE: Well, the Heritage
22 Trust Fund has a lot of baggage with it, as does the very
23 term "royalty." I'm sure you're aware that a lot of this
24 regime came from the Texas Railroad Commission because,
25 in fact, they used to transport just about all of the oil

1 around Texas using the railroads and then the state
2 legislature down there said, well, go ahead and look
3 after everything.

4 And then when we had oil here, we moved in
5 the same direction and, essentially, took a lot of our
6 cues from the Texas Railroad Commission but...

7 MR. ANDRE PLOURDE: Okay. All right.
8 Another question is, you suggested to us this idea of
9 reviewing rates or at least their structure of the
10 royalty regime every five (5) years with these
11 commissions and we've had a lot of questi -- a lot of
12 submissions from people concerned about the uncertainty
13 of any kind of change created by any kind of change in
14 the system.

15 Do you think that moving to something like
16 that would create more uncertainty or is the fact
17 announcing it's gonna happen every five (5) years enough
18 to dispel that?

19 MR. LAURENCE HOYE: Well, I'm a little
20 concerned that if you don't review these things, then
21 people get very comfortable in the situation that they're
22 in.

23 MR. ANDRE PLOURDE: Right.

24 MR. LAURENCE HOYE: And I think that
25 there is a very good reason to keep some people

1 uncomfortable a good part of the time. Not uncomfortable
2 in the sense that they are going to loose the company or
3 anything like that, I certainly don't recommend that.

4 But they should be aware and they should
5 be always updating their plans.

6 MR. ANDRE PLOURDE: Okay, great. Thank
7 you.

8 MR. LAURENCE HOYE: Yep.

9 MR. DUANE PENDERGAST: I wonder if I could
10 add just a little bit to that. We've -- we've learned
11 how difficult it is to follow the royalties in the past
12 month or so since we volunteered for this project, and
13 someone this morning, I think, mentioned how difficult it
14 is for the public to follow us.

15 So if there was kind of commission, as
16 Laurence suggests, that tried to keep the public informed
17 as they went along and had the time to spend on the issue
18 to really understand it, I think it might help a lot for
19 communicating with the public and keeping them advised.

20 THE CHAIRPERSON: The New Brunswick has
21 had a reactor for twenty-five (25) years, and I've
22 recently heard that they're going to renew their assets
23 and continue for another twenty-five (25) years. So they
24 seem to be sold on the ability to use nuclear power.

25 I understand the concept of using it in --

1 in our case to support the oil sands development.
2 Saskatchewan's uranium royalties are from the uranium
3 itself, it's not a generating opportunity.

4 MR. DUANE PENDERGAST: That's correct.

5 MR. ANDRE PLOURDE: Is the Alberta uranium
6 easily accessible, as identified in your map?

7 MR. DUANE PENDERGAST: I don't really know
8 how far it's developed. That North -- where was that
9 one?

10 THE CHAIRPERSON: My friend here will
11 help you if you want.

12 MR. DUANE PENDERGAST: Go back there.
13 Notice that there's a little chunk up in the Northeast
14 corner there adjacent to the reserves in Saskatchewan, I
15 think is the same structure there. And I did see on the
16 Internet that they have found some fairly high-grade ores
17 there. I don't -- have no idea how expensive they are.

18 This lower L-shaped piece down here is the
19 topic of some consideration, I guess. It's rather low-
20 grade ore, and they're talking about mining it using an
21 asset leaching process and there have been a few articles
22 in our local paper about it. I -- I don't know the
23 details.

24 THE CHAIRPERSON: Okay. Thank you,
25 gentlemen, very much for your presentation this afternoon

1 and coming in and speaking to us. I really appreciate
2 it.

3 MR. DUANE PENDERGAST: Thank you.

4 THE CHAIRPERSON: And like Sam, I'm also
5 retired, so it's nice to have these retirement clubs that
6 are so knowledgeable.

7 Next the panel has the opportunity to hear
8 from Ms. Zeidler, from Horizon Construction Management,
9 Limited. Welcome, Ma'am.

10

11 PRESENTATION BY HORIZON CONSTRUCTION MANAGEMENT LIMITED:

12 MS. LYNN ZEIDLER: I'm afraid I'm going to
13 have to peer over these glasses at you. I'm not retired,
14 but age has gotten me, in any event.

15 Good afternoon. I am Lynn Zeidler, Vice
16 President of Horizon Construction Management Limited. It
17 is a company that was formed to provide project and
18 construction management services, as well as the supply
19 of labour and equipment for construction projects in
20 Western Canada.

21 HCML, as a company, undertook a million
22 hours of construction work in 2006, and as of the end of
23 May 2007 has completed an additional 500,000 hours. HCML
24 has been able to grow as a result of the strong
25 construction labour demand in Alberta, and predominantly

1 a result of our confidence in sustainable construction
2 demand for oil sands projects.

3 Specifically, I manage the contract with
4 Canadian Natural, which provides for services of the
5 principal contractor for the development of the Horizon
6 Oil Sands project. The services HCML provides under this
7 contract include project management, construction
8 management, labour relations and aviation support.

9 We conducted over 300,000 hours in 2006,
10 and we have a forecast effort of 350,000 hours in 2007.

11 If you're wondering why I'm making the
12 presentation in Medicine Hat, unfortunately I had
13 conflicts with your other dates and it prevented me from
14 attending in communities closer to the oil sands. But
15 despite that, Medicine Hat, albeit a long way from the
16 Wood Buffalo region, has felt the economic impact of the
17 oil sands development.

18 Our company, in contract, who's executing
19 these projects, source construction labour and project
20 management expertise from across Alberta and Canada. The
21 Fly-In, Fly-Out program implemented by Canadian Natural
22 has allowed HCML, and other contractors on the project,
23 source these critical skills from beyond traditional
24 supply points.

25 Other project owners are now constructing

1 air strips to facilitate access to construction
2 operations and maintenance workers to the Wood Buffalo
3 region from across Alberta and Canada.

4 Fly-in and fly-out access is safe, quick,
5 and allows individuals an opportunity to retain their
6 base in their home community.

7 This submission to the Royalty Review
8 Panel is from a very unique perspective; that of a
9 company participating in the construction sector but also
10 leading the construction of a greenfield integrated oil
11 sands mining and upgrading project.

12 The Horizon oil sands project is the
13 largest construction project underway in North America.
14 First proposed in 2000, Horizon received final regulatory
15 approval in 2004 and has been under construction since
16 that time.

17 Phase I is now over 60 percent complete
18 and the plan for production startup in the third quarter
19 of 2008. Phase's II and III of the project are also
20 approved by the regulators and plan to be complete
21 construction in 2012.

22 That will provide us 200 and -- sorry, 232
23 thousand barrels of synthetic crude oil a day. HCML has
24 been contracted to the project since 2005 and hopes to
25 continue to support the project through phases II and

1 III.

2 In November 2005, Canadian Natural
3 announced planned expansions to 265,000 barrels, phases
4 IV and V of the project. We understand that approval of
5 this expansion which would more than double the
6 production will likely hinge on the continuation of a
7 consistent and stable fiscal regime.

8 Confidence of the developers and their
9 investments has and will translate directly into the
10 confidence of the fabrication and construction companies
11 to develop the confidences and capacities to successfully
12 complete for -- sorry, compete for and deliver these
13 projects.

14 It's widely known that it's an enormously
15 challenging task to plan, design and build integrated oil
16 sands projects and to stay on plan and on budget. Cost
17 control is critical in preserving the economic case for
18 pursuing such long term risky projects. And it's an
19 essential feature of all aspects of the project's
20 execution plan.

21 Many have said that the only way to manage
22 with costs and labour supply is to delay or to pace the
23 oil sands developments and we do not believe that is
24 true.

25 Maintaining investor confidence is the

1 key. When the Horizon project execution program was
2 developed, several key challenges were identified. The
3 Horizon project and the Alberta government worked
4 together to manage these challenges.

5 Joint efforts to improve the
6 transportation infrastructure to facilitate effective
7 transportation of major modules and oversize loads to the
8 site were needed and completed, they ensured that
9 transportation of equipment and modules were executed
10 without any impact on schedule.

11 Second, obtaining a labour agreement that
12 would provide site stability and access to all available
13 trades from across Canada regardless of labour
14 affiliation was key to the project's success.

15 As a managed open site, we were assured of
16 no strikes and no lockouts for the entire period of the
17 construction of phases I, II, and III. Skilled workers
18 have been able to work together regardless of labour
19 affiliation and today the distribution of union and non-
20 union construction labour is 40 percent building trades,
21 45 percent Christian Labour Association of Canada, 4
22 percent communications, energy and paperworkers and 11
23 percent non-union.

24 The need for temporary foreign workers has
25 been minimized to less than 5 percent of the overall 6000

1 plus workers on site today.

2 Third, onsite camp and housing strategies
3 were required to facilitate the accommodation needs of
4 owner and contractor employees during and following
5 project development. On site and regional camps were
6 built to --- and utilized to ensure quality
7 transportation for up to 7500. Release of land for
8 housing developments has assisted in ensuring that
9 housing will be developed to support those that need to
10 be resident in the community for the long term.

11 This increases contractor confidence that
12 they can attract and retain the required work force.

13 Finally, completion of a royalty agreement
14 to establish stable fiscal terms to the project for
15 phases I, II and III was completed as a necessary
16 condition for project approval.

17 The success of the twelve (12) plus year
18 process to build the Horizon project depends on continued
19 control of costs and ensuring a trained and qualified
20 work force is available to execute the program.

21 We recognize that cost overruns have been
22 a major concern with both the industry and the Alberta
23 government. Canadian Natural's approach to contracting
24 and engineering was designed to remove a considerable
25 part of the cost risk for both the owners and the

1 contractors. The goals to achieve a high level of
2 project definition, to enable and -- and secure EPC lump
3 sum and unit price bids and to break phase 1 into twenty-
4 one (21) distinct parcels ranging in value from ten (10)
5 to 700 million provided a high degree of cost certainty.

6 The impl -- implementation of the
7 specifics execution strategy has resulted in new and
8 innovative ways to increase access to contractors and
9 their workforces. Building capacity takes time and is
10 only successful where there is confidence by all parties
11 at all levels in the economic sustainability to business
12 opportunities.

13 Although I have provided a very
14 superficial overview of the cost control and workforce
15 recruitment initiatives on the Horizon Project, I have
16 flagged the breadth of issues that need to be addressed
17 cooperatively. All of this effort is driven by
18 confidence that the economic cases for oil sands projects
19 are sustainable over the life of those projects.

20 We understand that a stable and predicta -
21 - predictable fiscal regime is the most important element
22 in preserving this confidence for owners; without it, a
23 project such as Horizon would be too risky for most
24 companies.

25 There are those that assert that oil sands

1 fiscal regimes make companies indifferent to cost
2 overruns. I can assure you that this is not the case.
3 While ballooning costs might delay the onset of post-
4 payout royalty, there is no advantage in contractors
5 escalating their costs, so that owners can defer royalty
6 payments. Although both contractors and owners bear risk
7 in -- on cost overruns, the investors bear the lion's
8 share of the costs and seek to avoid them with
9 considerable effort and increasing success.

10 The industry's evolving and as more
11 projects are executed, the learnings are transferred and
12 incorporated into successive projects. Slowing projects
13 down will only mean that the opportunities for continuous
14 improvement and utilization of new capacity will wane or
15 be lost.

16 As principal contractor for this mega-
17 project, HCML has a unique perspective on Alberta's
18 investment climate and the effect of the current fiscal
19 regime. The current regime supports oil sands investment
20 and has created an array of new capabilities in the
21 Alberta basin Canadian companies who build major
22 projects.

23 We are rapidly creating new interests in
24 increased capacity in the oil sands projects that is
25 important for ensuring the development of all mega-

1 projects. Improvements in the execution plans of major
2 projects are occurring that will enhance performance.

3 These new skills and confidencies are
4 highly valued commodities in a global economy where
5 numerous major projects are under consideration or under
6 development at any given time.

7 These capabilities and skills have become
8 an important part of the wealth creation in Alberta and
9 Canada. They are predictable and transferable to major
10 projects regardless of the location and are focussed on
11 building and expanding within our province.

12 If the fiscal regime is not suitable for
13 continued major investment in Alberta oil sands, the
14 province not only risks losing further investment in the
15 sector, but also the leverage to diversify the economy
16 represented by the contractor capabilities that currently
17 exist and their considerable growth potential.

18 THE CHAIRPERSON: Do you have a closing
19 paragraph?

20 MS. LYNN ZEIDLER: I do, sure. Today, we
21 risk a return to much lower economic levels, especially
22 in the oil sands sector. Recent propo -- sorry, recent
23 postponements and cancella -- cancellations of major oil
24 sands related projects have been in the media.

25 These have been attributed to uncertainty

1 and concerns about future fiscal and environmental
2 policies that will negatively impact project economics.

3 On summary, I would simply say that
4 Alberta's generic oil sands regime has been a great
5 success. Even with commodity price increases, investment
6 in -- in major oil sands projects are economically risky.
7 These investments continue to require a stable and
8 predictable regime as was intended by the National Oil
9 Sands Task Force that created it.

10 Also, please carefully consider the
11 Alberta industries that have emerged and grown to serve
12 the needs of project design, development and operation.
13 These industries pay no royalties, but contribute greatly
14 to the government revenues and, perhaps more importantly,
15 are critical to the future diversification of Alberta's
16 economy. I appreciate the opportunity to make this
17 submission.

18

19 QUESTIONS BY THE BOARD:

20 THE CHAIRPERSON: Thank you, Ma'am. If
21 you will allow us a few questions? Ken...?

22 MR. KEN MCKENZIE: Yeah, thank you very
23 much for your presentation. On page 6 of your written
24 submission, point 4 you talk about the importance of
25 completion of a royalty agreement with Alberta for phases

1 I to III of the Horizon project?

2 MS. LYNN ZEIDLER: That's correct.

3 MR. KEN MCKENZIE: Could you talk to me a
4 little bit about the nature of that agreement, the terms,
5 what does it encompass?

6 MS. LYNN ZEIDLER: I can't.

7 MR. KEN MCKENZIE: Okay.

8 MS. LYNN ZEIDLER: As a contractor to the
9 owner --

10 MR. KEN MCKENZIE: Okay.

11 MS. LYNN ZEIDLER: My role is in the
12 construction management.

13 MR. KEN MCKENZIE: Okay.

14 MS. LYNN ZEIDLER: And not in the
15 negotiations of the royalty environment.

16 MR. KEN MCKENZIE: Okay but you're under
17 the impression or you're aware that such an agreement
18 does exist?

19 MS. LYNN ZEIDLER: I am aware that it
20 does exist. We are aware that it was a condition of the
21 approvals which led to the sanctioning of the project.

22 MR. KEN MCKENZIE: Okay.

23 MS. LYNN ZEIDLER: And we are aware that
24 the company's position, Canadian National's position, has
25 been that they are looking to a stable environment in

1 order to approve phases IV and V.

2 MR. KEN MCKENZIE: Okay. So that
3 actually segues into my second question, which is, you
4 talked about IV and V being in a sense contingent on
5 stability of the fiscal thing.

6 Do you know, at this point, whether that
7 expansion IV and V fall within the ring fence -- the
8 royalty ring fence of the original project or would it be
9 considered for royalty purposes separate?

10 MS. LYNN ZEIDLER: It was not included in
11 the original royalty agreement, to my understanding.

12 MR. KEN MCKENZIE: Okay, right. So at
13 this point your understanding is that it would be treated
14 separately?

15 MS. LYNN ZEIDLER: But I would ---

16 MR. KEN MCKENZIE: Okay.

17 MS. LYNN ZEIDLER: I would --- I could
18 follow up and have Canadian Natural respond on that if
19 you wish.

20 MR. KEN MCKENZIE: That would be fine,
21 yes, thank you very much. Good. Thank you.

22 THE CHAIRPERSON: Sam...?

23 MR. SAM SPANGLER: You've stated at a
24 couple of points that there have been a lot of project
25 delays which I know I've heard, as a result of this

1 review -- of this royalty review. Is that a fact?

2 MS. LYNN ZEIDLER: It's -- I think if I
3 rely on the media, there are several statements that we
4 can find in the media. As a member of the construction
5 owners association, there's also considerable dialogue
6 amongst the owners in terms of concerns on projects, ways
7 to improve but also an understanding of the risks
8 imposed by changing conditions.

9 MR. SAM SPANGLET: My understanding of
10 the word "delayed" is a result of high construction
11 costs, sloppy start-ups and more so than a potential
12 increase in royalties that nobodies announced yet.

13 MS. LYNN ZEIDLER: And ---

14 MR. SAM SPANGLET: I stopped investing in
15 oils and stocks because of lack of good leadership and
16 management, and not because of the royalties myself so...

17 MS. LYNN ZEIDLER: And that was really
18 the message that I wanted to deliver to this panel. Was
19 that there are improvements being made.

20 MR. SAM SPANGLET: Yep.

21 MS. LYNN ZEIDLER: We recognize the
22 things that are within our control to change and adjust
23 and to get better at. As projects occur on a more
24 regular basis, you don't have the loss in skillset. You
25 don't have the loss in knowledge base.

1 It's unusual for a person to have in one
2 career, as I do, an ability to participate on three (3)
3 mega projects in Canada.

4 That allows people, and people like me, to
5 transfer those skills from one project to another and to
6 improve on that performance.

7 If you assume that, we will work to
8 improve on those things that we can control, than those
9 things out of our control are things like the royalty
10 regime and that's why we're here today is to ask that you
11 provide due care and consideration when changing an
12 environment that stimulates --- has stimulated and is
13 perceived to stimulate additional growth in the market.

14 MR. SAM SPANGLER: Thanks.

15 THE CHAIRPERSON: Who owns HCML?

16 MS. LYNN ZEIDLER: Canadian Natural.

17 THE CHAIRPERSON: Okay.

18 MS. LYNN ZEIDLER: It is a subsidiary
19 company. It's not a wholly-owned company though. It has
20 other partners.

21 THE CHAIRPERSON: Okay. Thank you.

22 Andre...?

23 MR. ANDRE PLOURDE: Thank you. You
24 mentioned at some point in time in both the presentation
25 and in the material you submitted the notion of

1 diversification of the economy and how the royalty system
2 had an impact on diversification of the Alberta economy.

3 Could you help me through that a little
4 bit please?

5 MS. LYNN ZEIDLER: The linkage I think I
6 was attempting to make there was, as we develop these
7 projects and go into the construction, the spinoff in
8 terms of additional services, manufacturing, fabrication
9 facilities, all of the support structure that comes along
10 with the construction of major projects, as you become
11 more frequent, they become more stable.

12 So those support industries in and of
13 themselves become a marketable commodity not only for the
14 projects in the Wood Buffalo region, but around the
15 world.

16 MR. ANDRE PLOURDE: Great, thank you.

17 THE CHAIRPERSON: Judith...?

18 MS. JUDITH DWARKIN: Thanks. Good
19 afternoon. I -- I'd like to touch on a couple of areas
20 that you spoke to and one (1) relates to a -- a statement
21 that you made to the effect that the -- a stable fiscal
22 regime is the most important element in preserving
23 investors' confidence in these mega-projects.

24 What other issues are there? Like, surely
25 price expectations is a biggie if not even more

1 important?

2 MS. LYNN ZEIDLER: There -- there are
3 many issues that one can look at and say they're a
4 concern. Price is a moderating influence and will be
5 dialled into the economics of every project that
6 proceeds.

7 The stability of the royalty regime,
8 particularly on an oil sands project, when you appreciate
9 the billions of dollars that are spent --

10 MS. JUDITH DWARKIN: Mm-hm.

11 MS. LYNN ZEIDLER: -- and the debtload
12 that are carried by the developers of those projects, the
13 -- the need to be able to look the shareholder in the eye
14 and say, yes, we're going to carry this debtload, but
15 we're going to have an ability to recover that investment
16 and then stabilize the company books thereafter is a
17 pretty important one.

18 MS. JUDITH DWARKIN: That, again, will be
19 based on a particular price scenario and expectations on
20 costs.

21 MS. LYNN ZEIDLER: And -- and the ability
22 to recover from that -- that spend will be driven by the
23 price. If it's high priced, it's much quicker and that
24 gets us in the 25 percent royalties much sooner.

25 MS. JUDITH DWARKIN: Okay. My second

1 question relates to some commentary you have on page 10
2 of your presentation to us where you seem to be
3 suggesting, and maybe I'm reading too much into it, that
4 the alternative to the current royalty regime in the oil
5 sands is a recession in Alberta.

6 Do you really mean to make it so black and
7 white that there's -- there's a -- a cont -- a continuum
8 of -- of possible scenarios that's different from the
9 status quo?

10 MS. LYNN ZEIDLER: I -- I can't debate.
11 It depends on what changes are made as to whether it
12 would cause industry to slow down and stall or whether it
13 would simply be a moderating influence on development.

14 MS. JUDITH DWARKIN: Okay, thank you.

15 THE CHAIRPERSON: Evan...?

16 MR. EVAN CHRAPKO: Would you, just
17 continuing that question for a second longer, agree that
18 not all industry players move in unison, there are --
19 there are marginal players and then there are those like
20 your major shareholder with a deeper balance sheet or
21 what have you?

22 MS. LYNN ZEIDLER: The industry will
23 always set its own pace and it'll set its own pace based
24 on the risk. The risk of price, the risk of labour
25 supply, the -- the risk of confident contractors to do

1 the work, all of those things, including their balance
2 sheet, will -- will affect the -- the speed and the size
3 at which they approach project development.

4 So we -- but we have an environment right
5 now that is stimulating companies to look at that and
6 they're not all occurring at the same time and they are
7 staging themselves somewhat, in any event, but they're
8 not discouraged to consider investing.

9 And from a contractor's perspective, we --
10 and I work with about six hundred (600) contractors on
11 our site to encourage them to develop the skills and
12 competencies to provide the resources we need to get
13 these projects done. Those contractors are excited about
14 what they understand, what they perceive to be the fiscal
15 regime in Alberta.

16 And that was really my comment around what
17 was happening on the east coast where there's certainly
18 energy projects of a variety of natures out there, but
19 you don't see that -- that enthusiasm that you see in
20 Alberta.

21 MR. EVAN CHRAPKO: Your presentation
22 talks about a big quagmire of social ills, budgetary
23 deficits and recession fears, but, that would be in the
24 event of a -- a world energy price collapse or the
25 inevitable cyclicity in that; that could be just as

1 easy and then that leads me to my -- back around to the -
2 - the question I was try -- trying to get an answer for.

3 The marginal players, is it the -- the
4 role of the fiscal regime to prop those up? Is -- by
5 definition, someone's always on the margin.

6 MS. LYNN ZEIDLER: And I think those
7 companies will sort themselves out --

8 MR. EVAN CHRAPKO: Yeah.

9 MS. LYNN ZEIDLER: -- as to whether
10 they're on the left-hand side --

11 MR. EVAN CHRAPKO: Yeah.

12 MS. LYNN ZEIDLER: -- or the right-hand
13 side of the margin. I don't think it's fair to say that
14 we know where the line is until we understand what their
15 -- their cost structure is and what their capability is
16 to execute and manage a project.

17 MR. EVAN CHRAPKO: The latest entrant is
18 probably on the line?

19 MS. LYNN ZEIDLER: I'd have to ask you
20 who the latest entrant is.

21 MR. EVAN CHRAPKO: Do you know -- you
22 know that some have come -- just like you've mentioned
23 some that have left, I'm sure you're also aware, if you
24 read the media reports, that some have arrived since this
25 panel was announced and since a lot of other changes have

1 also hit the Canadian landscape?

2 MS. LYNN ZEIDLER: Not in a position to
3 comment on them.

4 THE CHAIRPERSON: Thank you very much for
5 your presentation this afternoon, we appreciate it.

6 MS. LYNN ZEIDLER: Thank you.

7 THE CHAIRPERSON: Have a great day.

8 Ladies and gentlemen, we are going to take
9 a five (5) minute break and then we are going to hear
10 from Mr. Koester of Wheatland County.

11

12 --- Upon recessing at 2:47 p.m.

13 --- Upon resuming at 2:55 p.m.

14

15 THE CHAIRPERSON: Thank you, ladies and
16 gentlemen. We are back for our final presentation of the
17 day. We are going to hear from Councillor Koester of the
18 Wheatland County. Welcome, sir.

19

20 PRESENTATION BY WHEATLAND COUNTY:

21 MR. GLENN KOESTER: Thank you. Thanks
22 for -- for having us here today, we're -- and Ken Sauve's
23 a Councillor at Wheatland County and it's pronounced
24 Koester --

25 THE CHAIRPERSON: I am sorry.

1 MR. GLENN KOESTER: -- like and -- that's
2 not problem. I've heard worse. And besides being
3 Councillors, we're not retired, but I can safely say,
4 we're tired farmers.

5 I'd like to take this opportunity to thank
6 the Alberta Royalty Review Panel, appointed by Minister
7 of Finance Honourable Dr. Lyle O'Berg to hear us today.
8 And we've -- I've provided you with a copy of our --
9 somewhat of a copy of our presentation, but I would like
10 to speak to a few other points 'cause it's very evident
11 that you look out -- over the material and -- and I'm
12 quite grateful for that.

13 In 2003, Wheatland County had a total of
14 twenty nine hundred (2,900) -- or thirty-nine hundred and
15 twenty nine (3,929) wells in the county, which an average
16 assessment of fifty thousand (50,000) but in 2006, we had
17 a total of six thousand and sixty-two (6,062) wells. And
18 that -- but that total assessment -- not a total, average
19 assessment, the re -- they were reassessed of eighty
20 thousand dollars (\$80,000), which is entirely another
21 topic, the assessment part.

22 But anyway, this growth represents a
23 growth of about seven hundred and eleven (711) wells per
24 year. And at this rate, next summer we'll have in excess
25 of seventy one hundred and four (7,104) wells and that is

1 how many quarter sections Wheatland County is. So next
2 year we should have a well, on average, every half (1/2)
3 mile across the whole county.

4 And we're predicting with our new census
5 in, we have a growth rate of 3 percent, so if everything
6 stays equal, I know that's hard to do, but in 2010 we
7 should have more wells than people in Wheatland County.
8 And we also have 3120 kilometres of open road that we
9 maintain.

10 So you can see we're a spread out county.
11 We have roads through the whole county, granted mostly
12 are gravel roads, but the activity is pretty well spread
13 through the whole county. They'll come in and -- and
14 target one (1) area and then another, but the drilling --
15 but after the drilling there's the maintenance and -- and
16 all these other issues.

17 And I thought you would be -- that kind of
18 gives you a base work of what we're talking about when we
19 talk about the impact on our local ratepayers and
20 citizens that live in the community.

21 And our roads is -- is our number 1
22 complaint, as Councillors, that we hear about. And oh, I
23 believe about two (2) or three (3) years ago I was
24 involved in a task force on the condition of our roads
25 and it was determined that two-thirds of our roads were

1 built prior to 1970. And the standards of road building
2 then were made to build -- a heavy truck was a tandem
3 truck which was weighted 17 tons for the -- for the
4 tandem spread.

5 Today we have tandem trucks, but they're
6 pulling tridum trailers and we have tridum-drive trucks
7 and we have tridum-drive trucks with tandem steering
8 axles in the front. And the weights have increased from
9 17 ton to 21 ton; the current licence a 24 ton and we
10 hear talk on the radio of 27 ton coming up. Our
11 infrastructure, our roads cannot support this kind of
12 weight.

13 Wheatland County, we're trying to cope
14 with -- with all this activity and all this. We're
15 trying to develop a grid; a network of high-grade roads
16 so we can keep the trucks on to them and -- and keep it
17 off -- off of the deteriorating road surfaces and try and
18 prolong it.

19 But with -- we're hampered by when a --
20 when we have a play on a certain area, the repairs that
21 have to be done and then that detracts from our road-
22 building capabilities and, of course, money.

23 And another thing we're trying to do is
24 add pavement, hard surfacing, because our main routes, I
25 think you're all probably aware over -- over years is

1 cheaper than trying to maintain a gravel road.

2 To go on, what I hear a lot from -- from
3 our ratepayers, and especially the ones that live in the
4 hamlets and villages, is the quality of life. Everyone's
5 affected by -- by this activity. Everyone is -- their
6 infrastructure, they can watch it -- the roads degrade,
7 and their quiet enjoyment of their home life is not there
8 anymore on account of the traffic, the compressors; just
9 the general activity. But everyone has to pay the taxes,
10 you know, to build these roads.

11 And another point, at the County we like
12 to treat everyone with fairness and equality. When a
13 developer comes in he's asked to pay for the
14 infrastructure whether -- in most cases, in the County,
15 it's roads. If they want to build a road down by the
16 powerline and it happens to be on a low-grade road, they
17 have to upgrade the road at their cost.

18 And this carries right down to our
19 residential people that want to develop an acreage on an
20 undeveloped road allowance. They have to build that road
21 to County standards. And these standards are in the
22 back; our appendix in the handout there.

23 But conversely, the energy sector, their
24 permits are given out by the Provincial Government. And
25 the fees and royalties are paid to the Provincial

1 Government. Okay.

2 The funding. The funding we get from the
3 Government is not predictable, and when we have
4 surpluses, we get more but, sure, there's threat of the
5 surplus depleting with the valued dollar that would
6 probably mean less.

7 If we, the municipalities, got a share of
8 the revenue upfront, our funding could be more
9 predictable and we could use it to make decent long-term
10 planning when we're developing our road networks.

11 As a businessman, I would never let my
12 infrastructure fall into disrepair. Eventually, there
13 would be no infrastructure and, hence, no production. If
14 all Albertans share in the benefits that royalties and
15 other fees from the oil and gas sector bring, then I
16 think that it's imperative that all the Albertans share
17 in the building and the upkeep of the infrastructure that
18 is needed to continue to develop this very important
19 income stream for the -- for the Province.

20 So our -- our basic contention is, at
21 Wheatland County, we would like a share of the royalties.
22 We're not asking for an increase of the royalties or --
23 just a fair, predictable share and, in that way, the
24 counties or municipalities that are having a high degree
25 of impact would maybe get more -- should reflect -- I

1 know everything isn't fair and equal, but it should be
2 relative to the -- to their situation they're finding
3 themselves in.

4 We've also, in the handout there, got a
5 letter from EnCana. They are the major player in
6 Wheatland County. They're mostly gas and lately it's
7 coal bed methane they're after. We don't know for sure,
8 but a quick poll of the councillors in the area, we
9 figure maybe they do about 70 percent of the business
10 activity in Wheatland County. We have numerous other
11 players; we have Husky, Quicksilver, CNR. I just can't
12 think of them all, but they're smaller ones in the thing.

13 EnCana provided us a letter in support of
14 -- of our resolution. And they also told us that they
15 paid about \$30 million last year in royalties from
16 Wheatland County. And these are -- you have to
17 appreciate -- I guess it wasn't just royalties, it was
18 mineral tax, too. EnCana owns the field, so they don't
19 pay a lot of royalties, the way I understand it. They
20 collect royalties from the other players, so, there's
21 substantial money leaving our county in the form of
22 taxes. And that's what we really want to have a share
23 in.

24 And, yeah, that's -- pretty good for
25 questions I hope, like, I can answer. Ken's here to

1 answer questions.

2

3 QUESTIONS BY THE BOARD:

4 THE CHAIRPERSON: Thank you, sir. We
5 certainly would like to ask some questions.

6 Ironically, you're the last presentation
7 of our whirlwind provincial tour and my grandmother's
8 name is Mildred Wheatland, so it's only fair that
9 Wheatland County be the last one.

10 Evan...?

11 MR. EVAN CHRAPKO: What share are you
12 after? Do you have a number? Did you come here prepared
13 to give us any guidance in this respect?

14 MR. GLENN KOESTER: Well, I'm a -- I'll
15 talk first. Ken's -- Ken's the bargainer here. And I,
16 you know, I kind of thought about it and, you know, you
17 always think, farmer, he always asks high and settle for
18 low.

19 But I thought 5 percent would -- would be
20 a fair number; that would give us, maybe, \$2 million.
21 That would pave four (4) miles of road. It's not much
22 when you have, you know, two thousand (2,000) plus miles
23 of road, but we have identified some major corridors and,
24 you know, in ten (10) years I think we could start to get
25 a handle on -- on developing.

1 We have a few provincial highways, and I
2 guess I should have alluded to earlier, some of this
3 money that the Government give us for infrastructure,
4 well that -- we had to partner with them to get some
5 provincial secondaries paved. They're important to us
6 and that's why we did that, but it neglects our local
7 road network, too.

8 MR. EVAN CHRAPKO: So after ten (10)
9 years you'd pave forty (40) miles out of two thousand
10 (2,000)?

11 MR. GLENN KOESTER: Right, and then we
12 wouldn't want to pave the full two thousand (2,000), we
13 just want to get our main crossroads done. So it would
14 be a road every seven (7), six (6) miles maybe.

15 MR. KEN SAUVE: Our aim is to pave some
16 main ones and then the traffic from where they're doing
17 the development would go over and get on those right away
18 instead of taking twenty (20) miles to get to a -- to a
19 major road that would handle that equipment without
20 damaging it. So that's -- that's our plan in the County,
21 is to major -- pave some major ones that would be on band
22 surfaces.

23 MR. EVAN CHRAPKO: Thank you.

24 THE CHAIRPERSON: Judith...?

25 MS. JUDITH DWARKIN: Thanks. Good

1 afternoon. Have you ever asked the energy companies,
2 i.e., Encana, to pony-up to pay for some of the roads
3 that they -- they particularly like to use to get to
4 their operations?

5 MR. GLENN KOESTER: EnCana come to us two
6 (2) years ago and we have a few roads in the County that
7 are band surfaces. We call them Saskatchewan pavement; I
8 think you're probably aware of what that is. We have
9 other names for it, too, but that's -- that's the polite
10 name.

11 And, yeah, they approached us 'cause they
12 have activity on it and when we give them the price of
13 what it cost, they said thank you very much but -- but
14 no.

15 EnCana will build some roads on
16 undeveloped road allowances, if they need it. And we
17 have a special category for that called the Resource Road
18 Status and they're responsible for the entire road. But
19 if anybody wants to develop on that road, it's up to them
20 to upgrade it to -- to what we call a municipal standard.

21 Yeah, we've -- we've asked and -- but they
22 pay taxes, too, and they don't want to be the -- I guess
23 when you have so many players, they don't want to be the
24 one providing the funding and everybody else benefits
25 from it.

1 MS. JUDITH DWARKIN: Although they are 70
2 percent of the --

3 MR. GLENN KOESTER: Although they are.

4 MS. JUDITH DWARKIN: -- market in your
5 county.

6 MR. GLENN KOESTER: I don't want to leave
7 the impression that EnCana isn't good to work with.
8 They --

9 MS. JUDITH DWARKIN: Mm-hm.

10 MR. GLENN KOESTER: -- they -- they are
11 probably the best I would say in the County.

12 MS. JUDITH DWARKIN: Thank you.

13 THE CHAIRPERSON: Andre...?

14 MR. KEN SAUVE: Sorry. They -- when they
15 come into our area to make a play on a special area,
16 they're interested in the roads, but you can't build them
17 immediately and by the time we get okay, all our
18 engineering and everything in line then they're gone out
19 of that area.

20 And when we -- so by the time we approach
21 them, yeah, we'd like this road built, well, then usually
22 they're just down to servicing the wells in that area, so
23 it's -- it's a hard -- hard task to catch up to.

24 THE CHAIRPERSON: Andre...?

25 MR. ANDRE PLOURDE: Thank you. Thanks

1 for your presentation. And I'll -- I'll read the
2 material later.

3 MR. GLENN KOESTER: Good, thanks a lot.

4 MR. ANDRE PLOURDE: My apologies, I just
5 got it, just got it now. Question for you.

6 In terms of providing financial support
7 for counties that are quite affected or -- or
8 municipalities quite affected by these activities, there
9 are other mechanisms, things like, you know, kind of
10 business taxes or M&E taxes or the drilling equi -- well
11 drilling equipment tax, those kinds of things.

12 Would these other mechanisms also be
13 acceptable to you instead of a share of the royalty, if
14 you had more flexibility on those mechanisms?

15 MR. KEN SAUVE: As long as we get the
16 money.

17 MR. GLENN KOESTER: Yeah.

18 MR. KEN SAUVE: I -- we -- really, we
19 haven't been down that -- that path. Royalties seemed
20 like it was the one that was on -- on the plate now and -
21 - and that's why we presented to -- to it. And we had a
22 made a resolution that, as it says in here, to the AMD --
23 Association of Municipal Districts and Counties for
24 Alberta to -- to -- for royalties back in -- two (2)
25 years ago.

1 MR. GLENN KOESTER: '04, I think.

2 MR. KEN SAUVE: Yeah, '04, so this isn't
3 something that just come up now. But with this
4 opportunity to make a presentation in front of --

5 MR. ANDRE PLOURDE: Mm-hm.

6 MR. KEN SAUVE: -- this panel, we --
7 that's why we've come forward with this.

8 MR. GLENN KOESTER: And I guess I will --
9 why we like the royalty approach, we find that to be the
10 most fair. The ones that are making the money are the
11 ones that are paying. If -- if a new smaller outfit
12 comes in tomorrow and has to start paying for the
13 infrastructure and the other ones had been here for --
14 and Pan Canadians been around for decades. You know,
15 with -- with -- to me, it's the fairest way 'cause actual
16 participants are contributing on a production type model.

17 MR. ANDRE PLOURDE: Okay, thank you.

18 MR. GLENN KOESTER: I don't know if it's
19 fair or not.

20 MR. ANDRE PLOURDE: Okay, thanks.

21 THE CHAIRPERSON: Sam...?

22 MR. SAM SPANGLER: Thanks. I understand
23 concern, we've heard it from a few municipalities and
24 thanks very much, I got all I need. Thanks. I don't
25 have any question. I understand the concern.

1 MR. KEN SAUVE: Thank you.

2 THE CHAIRPERSON: Ken...?

3 MR. KEN MCKENZIE: Andre asked some of
4 the stuff I was going to, but -- so I'll just build a
5 little bit on that.

6 You talked about at the very beginning
7 when you were going through the -- the big increase in
8 the number of wells in the county that has occurred over
9 -- over the last several years and also the increased
10 assessment values.

11 Are there any issues that you want to talk
12 to me about at -- associated with assessment --

13 MR. GLENN KOESTER: Yeah.

14 MR. KEN MCKENZIE: -- on the well side?
15 I kind of sensed --

16 MR. GLENN KOESTER: Thank you.

17 MR. KEN MCKENZIE: -- that -- that you
18 might have something to say about that.

19 MR. GLENN KOESTER: Oh, gosh, I don't --
20 oh, here's. There's a condensed one in the thing there.

21 MR. KEN MCKENZIE: Mm-hm.

22 MR. GLENN KOESTER: But here in 2003 the
23 average assessment for a -- for all our wells was fifty
24 thousand dollars (\$50,000) --

25 MR. KEN MCKENZIE: Mm-hm.

1 MR. GLENN KOESTER: -- and -- and now
2 it's bumped up to eight thousand (80,000).

3 And as an example in here, they have a
4 water source, I'm taking to be a water well, three (3) of
5 them, and the average assessment on that is nineteen
6 hundred and sixty dollars (\$1,960).

7 Now, we all know it costs more than that
8 to -- to drill a water well. I guess the point what I'm
9 getting at, these assessments are -- they're regulated
10 and they're just given to us. But we know, from being
11 told from our assessors, that when they get this
12 assessment it's already 25 percent off and then another
13 50 per -- and then eventu -- we're only getting, in that
14 50 to 60 percent range, but we don't know if it's a fair
15 market. It's regulated and we just get the paper.

16 But it's throwed into a class called
17 Nonresidential and in this nonresidential class we have,
18 I always refer them to as Joe Sandblaster or -- or the --
19 the painter or some little family operation, a business,
20 and our assessors go in there and it's a 100 percent
21 market value, is what they have to pay tax on.

22 So we can't say, oh, this is energy
23 sector, we will charge you an extra mill to get our road
24 money, we're also affecting our ratepayers that are
25 paying on a 100 percent. And we find that very

1 unequitable when they're paying we know at least 50
2 percent below.

3 MR. KEN MCKENZIE: And this is part of
4 the assessment regulations that they lower the assessed -
5 - the value --

6 MR. GLENN KOESTER: It's part of the
7 game.

8 MR. KEN MCKENZIE: Right.

9 MR. KEN SAUVE: It's -- it's depreciated
10 before we can assess it right off -- even if it's brand
11 new, it's depreciated. And I think it brings it down to
12 about 58 percent from what I -- 56 percent or something
13 of -- of the -- of the actual value of it before we start
14 assessing.

15 MR. KEN MCKENZIE: Okay. Okay, so there
16 is an issue there.

17 MR. GLENN KOESTER: There is and -- and
18 it was kind -- it's before the -- our Association of
19 Counties, a split mill rate and this is the answer. Or
20 that's why we're looking at split mill rates, too, to try
21 and make it more fair. If they would assess it at market
22 value, a lot of these problems would maybe go away.

23 MR. KEN MCKENZIE: So split mill in -- in
24 --within the non-residential section?

25 MR. GLENN KOESTER: Non-residential.

1 Exactly. Because according to the Tax Act, all --

2 MR. KEN MCKENZIE: Clump together.

3 MR. GLENN KOESTER: -- all comes together
4 and you can't charge different rates within the same
5 class. You can charge different rates for farm,
6 residential and non-residential, but anything in that
7 class, you cannot charge a different rate. Nor can you
8 charge a higher rate and rebate taxes back to lucky
9 individuals.

10 MR. KEN MCKENZIE: Mm-hm. Thank you.

11 THE CHAIRPERSON: Thank you very much,
12 gentlemen, for your presentation this afternoon. We
13 really appreciate that.

14 MR. GLENN KOESTER: You're welcome.
15 Thanks a lot.

16 MR. KEN SAUVE: We really appreciate what
17 you folks have done.

18 THE CHAIRPERSON: Oh, thank you.

19 Ladies and gentlemen, that concludes our
20 visit to Medicine Hat. It's only fitting that our last
21 opportunity to hear from the public is where it all
22 started, as I understand it. I've been educated that the
23 first gas well was here -- near here in 1883, and I
24 really appreciate that.

25 I'll ignore the shot about Saskatchewan

1 highways having been grown up as a farm kid there. But
2 on that same note, and on behalf of the Panel, thanks
3 very much for your contributions.

4

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6 --- Upon adjourning at 3:13 p.m.

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9 Certified Correct,

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Wendy Warnock, Ms.

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